## **APPENDIX B**

## Emissions Forecasting and Reduction Methods

## Purpose

This appendix describes the greenhouse gas (GHG) accounting and projection methods for the Adjusted Business-as-Usual (BAU) forecasts for 2030, 2035, and 2045; and the calculation methods for quantifying GHG emission reductions for the 2045 CAP's emission reduction measures and actions.

#### Section B.1: 2018 to 2045 Adjusted Business-as-Usual Forecasts

This section describes the approach for modeling an Adjusted BAU scenario that projects future emissions based on current population and regional growth trends, land use growth patterns, and implementation of federal, state, and County of Los Angeles (LA County) regulations and policies, including renewable energy targets pursuant to the California Renewable Portfolio Standard (RPS) and Senate Bill (SB) 100, Title 24 Building Energy Efficiency updates, and the Advanced Clean Cars (ACC) and Pavley vehicle efficiency standards.

#### Section B.2: GHG Reduction Measures and Actions

This section describes the calculation methods for estimating local GHG emission reductions for the 2045 CAP measures and actions. These emission reductions occur beyond federal, state, and LA County regulations and policies accounted for in the Adjusted BAU forecast. The quantified measures and actions include:

- ES1: Develop a Sunset Strategy for All Oil and Gas Operations
- ES2: Procure Zero-Carbon Electricity
- ES3: Increase Renewable Energy Production
- E1: Transition Existing Buildings to All-Electric
- E2: Standardize All-Electric New Development
- E4: Improve Energy Efficiency of Existing Buildings
- E6: Reduce Indoor and Outdoor Water consumption
- T1: Increase Density Near High-Quality Transit Areas
- T2: Develop Land Use Plans Addressing Jobs-Housing Balance and Increase Mixed Use
- T3: Expand Bicycle and Pedestrian Network to Serve Residential, Employment, and Recreational Trips

- T4: Broaden Options for Transit, Active Transportation, and Alternative Modes of Transportation
- T6: Increase ZEV Market Share and Reduce Gasoline and Diesel Fuel Sales
- T7: Electrify LA County Fleet Vehicles
- T8: Accelerate Freight Decarbonization
- T9: Expand Use of Zero-Emission Technologies for Off-Road Vehicles and Equipment
- W1: Institutionalize Sustainable Waste Systems and Practices
- W2: Increase Organic Waste Diversion
- A1: Conserve Agricultural and Working Lands, Forest Lands, and Wildlands
- A3: Expand Unincorporated Los Angeles County's Tree Canopy and Green Spaces

## B.1 2018 to 2045 Adjusted Business-as-Usual Forecasts

Like the standard BAU forecast, the Adjusted BAU forecast provides an estimate of future emission levels based on the continuation of existing trends in demographic growth (such as population and housing), activity or resource consumption (such as electricity use), technology changes, and regulation. Unlike the BAU forecast, the Adjusted BAU forecast accounts for expected outcomes of federal, state, and local measures. Specifically, the Adjusted BAU forecast includes the following programs and policies:

- 1. California's RPS program and SB 100 targets for renewable energy.
- 2. Updates to Title 24 standards.
- 3. Implementation of the Advanced Clean Cars and Pavley regulations.

These three adjustments are explained in the following sections.

## Renewable Portfolio Standard and Senate Bill 100

The Clean Energy and Pollution Reduction Act of 2015, or Senate Bill 350 (Chapter 547, Statutes of 2015) was approved by then–Governor Jerry Brown on October 7, 2015. SB 350 increased the standards of the California RPS program by requiring that the amount of electricity generated and sold to retail customers per year from eligible renewable energy resources be increased from 33 percent to 50 percent by December 31, 2030. On September 10, 2018, Governor Brown signed SB 100, establishing that 100 percent of all electricity in California must be obtained from renewable and zero-carbon energy resources by December 31, 2045. SB 100 also creates new standards for the RPS goals that were established by SB 350 in 2015. Specifically, the bill increases required energy from renewable sources for both investor-owned utilities and publicly owned utilities from 50 percent to 60 percent by 2020, 44 percent by 2024, and 52 percent by 2027. The updated RPS goals are considered achievable, since many California energy providers are already meeting or exceeding the RPS goals established by SB 350. The Adjusted BAU forecasts accounts for these renewable energy targets, as discussed below.

#### Electricity Emission Factors under the Renewable Portfolio Standard

To account for California's RPS targets under SB 100 in the Adjusted BAU forecast, the GHG emission factors for electricity consumption were adjusted. These emission factors represent indirect GHG emissions generated at power plants and are applied to electricity consumption in unincorporated Los Angeles County (henceforth referred to as "the County" unless otherwise specified; see Appendix A for discussion). The RPS has the effect of lowering indirect emissions associated with electricity consumption because it mandates increasing percentages of renewable sources of power supplied by electricity utilities in future years. The RPS requires 60% eligible renewables by 2030 and 100% RPS-eligible renewable resources by 2045.<sup>1</sup>

The two utilities supplying electricity to the County are Southern California Edison (SCE) and Clean Power Alliance (CPA). To adjust for the RPS in future years, indirect electricity emission factors reported by SCE and CPA along with the energy power mix were collected for the years 2015-2020. SCE reports their emission factors in their annual sustainability reports and has values for 2015-2019. CPA reports their emission factors to the Climate Registry and has values for 2018-2020. The California Energy Commission (CEC) reports power mix data in Power Content Labels; these are available through 2020 for both SCE and CPA.<sup>2</sup>

Based on data reported for 2016-2020, a composite "non-RPS" emission intensity factor was generated for each year. This factor is calculated based on the reported total emission factor and the non-RPS

<sup>&</sup>lt;sup>1</sup> RPS-eligible resources include solar, wind, geothermal, small hydroelectric, or biopower facilities that are located within the Western Electricity Coordinating Council (WECC) region, which encompasses fourteen western U.S. states and portions of Canada and Mexico. The majority of RPS-eligible electricity currently comes from solar and wind. Large hydroelectric dams and nuclear facilities, two major sources of carbon-free power, are not RPS-eligible.

<sup>&</sup>lt;sup>2</sup> California Energy Commission (CEC), 2018 Power Content Label. July 2019. Available at: https://www.energy.ca.gov/sites/default/files/2020-01/2018 PCL Southern California Edison.pdf. Accessed January 2021.

power mix. For example, SCE's total reported emission factor in 2019 is 396.8 pounds (lbs) of carbon dioxide equivalent (CO<sub>2</sub>e) per megawatt hour (MWh) for a non-RPS power mix of 65%; the "non-RPS" emission intensity factor is therefore 612.4 lbs CO2e/MWh. Then, for each forecast year (2030, 2035, and 2045), an emission factor for total delivered electricity was calculated based on these composite "non-RPS" emission intensity factors for each reported year and the projected RPS requirement for eligible renewables for each year. For example, a 60% eligible renewable mix (required by 2030) applied to the "non-RPS" emission intensity factor of 612.4 lbs CO2e/MWh results in a total emission factor of 245 lbs CO2e/MWh.

**Table B-1** presents the electricity power mix values reported (2016-2020) and forecasted (2030, 2035, 2045) for SCE and CPA, incorporating the RPS. **Table B-2** presents the electricity emission factors reported for SCE and CPA for 2016-2020 along with the Adjusted BAU forecast for 2030, 2035, and 2045, incorporating the RPS.

		REPORTED				FORECASTED			
ELECTRICITY POWER MIX	2016	2017	2018	2019	2020	2030	2035	2045	
SCE			_						
Eligible Renewables	28%	32%	36%	35%	n/a	60%	73%	100%	
Nuclear & Hydroelectric	25%	28%	21%	24%	n/a	n/a	n/a	n/a	
Natural Gas & Unspecified	60%	54%	54%	49%	n/a	n/a	n/a	n/a	
CPA Lean Rate						1			
Eligible Renewables	n/a	n/a	65%	36%	41%	60%	73%	100%	
Nuclear & Hydroelectric	n/a	n/a	24%	1%	5%	n/a	n/a	n/a	
Natural Gas & Unspecified	n/a	n/a	11%	63%	55%	n/a	n/a	n/a	
CPA Clean Rate						1			
Eligible Renewables	n/a	n/a	61%	51%	50%	60%	73%	100%	
Nuclear & Hydroelectric	n/a	n/a	26%	14%	9%	n/a	n/a	n/a	
Natural Gas & Unspecified	n/a	n/a	13%	36%	41%	n/a	n/a	n/a	

#### **Table B-1: SCE and CPA Electricity Power Mix**

NOTES:

n/a = data not available or not applicable; SCE = Southern California Edison; CPA = Clean Power Alliance.

Reported values are shown for 2016-2020. Estimated (forecasted) values based on Renewable Portfolio Standard are shown for 2030, 2035, and 2045.

	EMISSION FACTORS (LBS CO2E/MWH)						
2016	2017	2018	2019	2020	2030	2035	2045
	_	_	_				_
734.7	807.4	801.6	606.5	n/a	738.6	738.6	n/a
529	549	513.0	393.0	n/a	295.5	197.0	0.0
•							
n/a	n/a	30.3	590.0	1029.6	809.8	809.8	n/a
n/a	n/a	10.6	377.6	608.5	323.9	215.9	0.0
n/a	n/a	25.1	342.2	685.7	513.9	513.9	n/a
n/a	n/a	9.8	169.4	342.2	205.6	137.0	0.0
	734.7 529 n/a n/a n/a	734.7     807.4       529     549       n/a     n/a       n/a     n/a       n/a     n/a	734.7       807.4       801.6         529       549       513.0         n/a       n/a       30.3         n/a       n/a       10.6         n/a       n/a       25.1	734.7       807.4       801.6       606.5         529       549       513.0       393.0         n/a       n/a       30.3       590.0         n/a       n/a       10.6       377.6         n/a       n/a       25.1       342.2	734.7       807.4       801.6       606.5       n/a         529       549       513.0       393.0       n/a         n/a       n/a       30.3       590.0       1029.6         n/a       n/a       10.6       377.6       608.5         n/a       n/a       25.1       342.2       685.7	734.7       807.4       801.6       606.5       n/a       738.6         529       549       513.0       393.0       n/a       295.5         n/a       n/a       30.3       590.0       1029.6       809.8         n/a       n/a       10.6       377.6       608.5       323.9         n/a       n/a       25.1       342.2       685.7       513.9	734.7       807.4       801.6       606.5       n/a       738.6       738.6         529       549       513.0       393.0       n/a       295.5       197.0         n/a       n/a       30.3       590.0       1029.6       809.8       809.8         n/a       n/a       10.6       377.6       608.5       323.9       215.9         n/a       n/a       25.1       342.2       685.7       513.9       513.9

#### Table B-2: SCE and CPA Electricity Emission Factors under The Renewable Portfolio Standard

NOTES:

n/a = data not available or not applicable; lbs = pounds; CO2e = carbon dioxide equivalent; MWh = megawatt hour.

Reported values are shown for 2016-2020. Estimated (forecasted) values based on RPS are shown for 2030, 2035, and 2045.

#### Data Sources:

- SCE Emission Factors
   Link: <a href="https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf">https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</a>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- Power Content Labels
   Link: <u>https://www.energy.ca.gov/programs-and-topics/programs/power-source-disclosure/power-content-label</u>
- California RPS Program Overview
   Link: <u>https://www.cpuc.ca.gov/RPS\_Overview/</u>
- Senate Bill 100
  Link: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201720180SB100</u>

#### **Residential Buildings**

Like the BAU Forecast, energy consumption in residential buildings is projected based on building footprint projections for residential stock in the County (see Appendix A). As discussed above, the electricity emission factors for electricity supplied by SCE are based on SCE's historical power mix (2015-2019) and RPS targets.<sup>3</sup> To account for the RPS and SB 100, SCE emission factors were applied to total residential electricity consumption for 2018, 2030, 2035, and 2045. As reported in Table B-2 above, SCE emission factors were estimated to be 513 lbs CO2e/MWh in 2018, 295.5 lbs CO<sub>2</sub>e/MWh in 2030, 197 lbs CO<sub>2</sub>e/MWh in 2035, and 0 CO<sub>2</sub>elbs/MWh in 2045.

<sup>&</sup>lt;sup>3</sup> California Energy Commission (CEC), 2018 Power Content Label. July 2019. Available at: <u>https://www.energy.ca.gov/sites/default/files/2020-01/2018 PCL Southern California Edison.pdf</u>. Accessed January 2021.

Beginning in 2019, residential customers in the County were automatically enrolled in the Clean Power Alliance's (CPA) "Clean" electricity rate option. While participation data for 2019 were unavailable when the 2018 inventory was developed, a July 2021 member status report indicated a 96% participation rate for all residential customers in the County in 2021.<sup>4</sup> Under the Clean rate option in 2019, residential customers received 61 percent of their electricity from eligible renewable sources via the CPA, 26 percent from carbon-free sources like hydropower, and 13 percent from unspecified fossil-fuel sources like natural gas and coal (see Table B-1 above). The remaining 4% of residential customers were enrolled in CPA's "Lean" electricity rate option. Under the Lean rate option in 2019, residential customers received 65 percent of their electricity from eligible renewable sources via the CPA, 24 percent from carbon-free sources like hydropower, and 11 percent from unspecified fossil-fuel sources like natural gas and coal (see Table B-1 above).

GHG emissions from CPA-provided electricity are calculated using CPA data including electricity consumption, emission factors, and power mix.<sup>5</sup> As reported in Table B-2 above, CPA's Lean emission rates are estimated to be 10.6 lbs CO<sub>2</sub>e/MWh in 2018, 323.9 lbs CO<sub>2</sub>e/MWh in 2030, 215.9 lbs CO<sub>2</sub>e/MWh in 2035, and 0 lbs CO<sub>2</sub>e/MWh in 2045.<sup>6</sup> CPA's Clean emission rates are estimated to be 9.8 lbs CO<sub>2</sub>e/MWh in 2018, 205.6 lbs CO<sub>2</sub>e/MWh in 2030, 137 lbs CO<sub>2</sub>e/MWh in 2035, and 0 lbs CO<sub>2</sub>e/MWh in 2030, 137 lbs CO<sub>2</sub>e/MWh in 2035, and 0 lbs CO<sub>2</sub>e/MWh in 2045.<sup>7</sup> CPA emission factors were applied to total residential electricity consumption in 2018, 2030, 2035, and 2045 and emissions for interim years were linearly interpolated.

For emissions associated with natural gas consumption, emission factors are held constant from 2018.<sup>8</sup> RPS and SB 100 do not affect natural gas usage or emissions, and there are no federal, state, or local policies that would result in changes to the natural gas emission factors in the Adjusted BAU forecast.

#### Data Sources:

- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- Power Content Labels
   Link: <u>https://www.energy.ca.gov/programs-and-topics/programs/power-source-disclosure/power-content-label</u>
- California RPS Program Overview
   Link: <u>https://www.cpuc.ca.gov/RPS\_Overview/</u>
- Senate Bill 100 Link: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201720180SB100</u>

<sup>&</sup>lt;sup>4</sup> Clean Power Alliance, Member Status Report: Los Angeles County. July 28, 2021.

<sup>&</sup>lt;sup>5</sup> CEC, 2018 CPA Power Content Label. July 2019. Available at: <u>https://www.energy.ca.gov/sites/default/files/2020-01/2018\_PCL\_Clean\_Power\_Alliance.pdf</u>. Accessed January 2021.

<sup>&</sup>lt;sup>6</sup> The Climate Registry, Utility-Specific Emission Factors. 2020. Available at: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>. Accessed January 2021.

<sup>7</sup> Ibid

<sup>&</sup>lt;sup>8</sup> The Climate Registry, Default Emission Factors. May 1, 2018. Available at: <u>https://www.theclimateregistry.org/wp-content/uploads/2018/06/The-Climate-Registry-2018-Default-Emission-Factor-Document.pdf</u>. Accessed January 2021.

#### Commercial and Institutional Buildings

Like the BAU Forecast, energy consumption in commercial, institutional, and agricultural buildings is forecasted based on building footprint projections for non-residential building stock in the County (see Appendix A). In June 2018, non-residential customers in the County were enrolled in CPA's Clean Power option, with less than 5 percent of customers opting out; the year-end CPA participation rate is held constant with the remaining customers continuing to receive electricity from SCE. The emission factors for CPA are based on historical power mix (2018-2020) and California's RPS targets, as discussed above and presented in Table B-1.<sup>9</sup> Emission factors for SCE and CPA are described under *Electricity Emission Factors under the Renewable Portfolio Standard*, above. Natural gas emission factors are held constant from 2018.

#### Data Sources:

- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- Power Content Labels
   Link: <u>https://www.energy.ca.gov/programs-and-topics/programs/power-source-disclosure/power-content-label</u>
- California RPS Program Overview
   Link: <u>https://www.cpuc.ca.gov/RPS\_Overview/</u>
- Senate Bill 100
  Link: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201720180SB100</u>

#### Manufacturing and Industrial Buildings

#### ELECTRICITY AND NATURAL GAS

Like the BAU Forecast, energy consumption in manufacturing and industrial buildings are forecasted based on building footprint projections for non-residential stock in the County (see Appendix A).<sup>10</sup> As discussed above, beginning in 2018, non-residential customers in the County were enrolled in CPA's Clean Power rate option (50% eligible renewable), with less than 5 percent of customers opting out; the year-end CPA participation rate is held constant with the remaining customers continuing to receive electricity from SCE. The emission factors for CPA are based on historical power mix (2018-2020) and California's RPS targets, as discussed above and presented in Table B-1.<sup>11</sup> Emission factors for SCE and CPA are the same as described under *Electricity Emission Factors under the Renewable Portfolio Standard*, above.

Accessed January 2021.

<sup>&</sup>lt;sup>9</sup> California Public Utilities Commission (CPUC), Renewables Portfolio Standards (RPS). 2018. Available at: <u>https://www.cpuc.ca.gov/industries-and-topics/electrical-energy/electric-power-procurement/rps/rps-program-overview</u>. Accessed January 2021.

<sup>&</sup>lt;sup>10</sup> UCLA Institute of Environmental Studies, Analysis of LA County Parcel Assessor's Data. 2018.

<sup>&</sup>lt;sup>11</sup> California Public Utilities Commission (CPUC), Renewables Portfolio Standards (RPS). 2018. Available at: https://www.cpuc.ca.gov/industries-and-topics/electrical-energy/electric-power-procurement/rps/rps-program-overview.

## California Building and Energy Efficiency Standards (Title 24)

The CEC first adopted Energy Efficiency Standards for Residential and Nonresidential Buildings (CCR Title 24, Part 6) in 1978 in response to a legislative mandate to reduce energy consumption in the state. Although not originally intended to reduce GHG emissions, increased energy efficiency and reduced consumption of electricity, natural gas, and other fuels would result in fewer GHG emissions from residential and nonresidential buildings subject to the standard. The standards are updated periodically (typically every three years) to allow for the consideration and inclusion of new energy efficiency technologies and methods (CEC, 2016). The current Title 24, Part 6 standards (2019 standards) were made effective on January 1, 2020. The new Title 24, Part 6 standards (2022 standards) were adopted by the CEC in August 2021 and will be made effective on January 1, 2023. The Adjusted BAU forecasts accounts for these updates to Title 24, as discussed below.

#### **Residential Buildings**

Under the Adjusted BAU scenario, energy use in residential buildings was adjusted to reflect the effects of Title 24 standards. Title 24 Building Efficiency Standards are updated every three years by the California Energy Commission. The model uses approximate increased energy efficiency percentages for the 2019 Title 24 standards<sup>12</sup> implemented in 2020, and the 2022 standards to be implemented in 2023.<sup>13</sup> The 2019 percentages are based on CEC estimates for residential and non-residential buildings and assume that the solar PV requirement is met. The 2022 percentages were calculated based on CEC's Draft Environmental Impact Report for the 2022 standards.<sup>14</sup> This document outlined the changes in building energy use from the 2019 to 2022 standards on a project-by-project basis. Weighted averages were taken to generate efficiency change values for single and multi-family residential buildings for both electricity and natural gas. These efficiency changes are applied to 2019 energy use intensity (EUI) values to generate 2022 EUI values for each building type, which are then applied to the square footage of new construction. In the model, the adjusted EUI is also applied to 15% of the total square footage of existing buildings to account for the approximately 15% of buildings that are retrofitted each year. Because Title 24 is updated on a three-year cycle, the 2022 changes in energy efficiency are applied every three years in the model.

#### Data Sources:

• Title 24 2019 Update Link: <u>https://www.energy.ca.gov/sites/default/files/2020-03/Title\_24\_2019\_Building\_Standards\_FAQ\_ada.pdf</u>

<sup>13</sup> CEC, 2022 Building Energy Efficiency Standards Summary. 2021. Available at:

<sup>&</sup>lt;sup>12</sup> CEC, 2019 Building Energy Efficiency Standards FAQ. 2020. Available at: <u>https://www.energy.ca.gov/sites/default/files/2020-03/Title\_24\_2019\_Building\_Standards\_FAQ\_ada.pdf</u>. Accessed December 2021.

https://www.energy.ca.gov/sites/default/files/2021-08/CEC\_2022\_EnergyCodeUpdateSummary\_ADA.pdf. Accessed December 2021.

<sup>&</sup>lt;sup>14</sup> CEC, Draft Environmental Impact Report: Amendments to the Building Energy Efficiency Standards (2022 Energy Code). Available at: <u>https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2022-building-energy-efficiency</u>. Accessed December 2021.

- Title 24 2022 Update
   Link: <u>https://www.energy.ca.gov/sites/default/files/2021-08/CEC\_2022\_EnergyCodeUpdateSummary\_ADA.pdf</u>
- Title 24 2022 Environmental Impact Report
   [Link: <u>https://files.ceqanet.opr.ca.gov/268487-2/attachment/MNZKECIHPRRVXPxfeMxJjloL-</u>
   VXe6AFxDecdnxi8c5vzAkZWPhhj5GPnAarnDp4zd7reUQfLY0fV2AI70

#### Commercial and Institutional Buildings

Under the Adjusted BAU scenario, energy use in commercial, institutional, and agricultural buildings was adjusted to reflect the effects of Title 24 standards. The methods for adjusting energy use under new Title 24 standards are the same as described for *Residential Buildings*, above.

#### Data Sources:

- Title 24 2019 Update Link: <u>https://www.energy.ca.gov/sites/default/files/2020-03/Title 24 2019 Building Standards FAQ ada.pdf</u>
- Title 24 2022 Update
   Link: <u>https://www.energy.ca.gov/sites/default/files/2021-08/CEC\_2022\_EnergyCodeUpdateSummary\_ADA.pdf</u>
- Title 24 2022 Environmental Impact Report
   Link: <u>https://files.ceqanet.opr.ca.gov/268487-2/attachment/MNZKECIHPRRVXPxfeMxJjloL-</u>
   VXe6AFxDecdnxi8c5vzAkZWPhhj5GPnAarnDp4zd7reUQfLY0fV2AI70

#### Manufacturing and Industrial Buildings

Under the Adjusted BAU scenario, energy use in manufacturing and construction buildings was adjusted to reflect the effects of Title 24 standards. The methods for adjusting energy use under new Title 24 standards are the same as described for *Residential Buildings*, above. Title 24 Building Efficiency Standards are updated every three years by the California Energy Commission.

#### Data Sources:

- Title 24 2019 Update
   Link: <u>https://www.energy.ca.gov/sites/default/files/2020-03/Title 24 2019 Building Standards FAQ ada.pdf</u>
- Title 24 2022 Update Link: <u>https://www.energy.ca.gov/sites/default/files/2021-08/CEC\_2022\_EnergyCodeUpdateSummary\_ADA.pdf</u>
- Title 24 2022 Environmental Impact Report Link: <u>https://files.ceqanet.opr.ca.gov/268487-2/attachment/MNZKECIHPRRVXPxfeMxJjloL-VXe6AFxDecdnxi8c5vzAkZWPhhj5GPnAarnDp4zd7reUQfLY0fV2AI70</u>

## Advanced Clean Cars and Pavley Vehicle Efficiency Standards

In 2002, Governor Gray Davis signed Assembly Bill (AB) 1493. AB 1493 requires that CARB develop and adopt, by January 1, 2005, regulations that achieve "the maximum feasible reduction of greenhouse gases emitted by passenger vehicles and light-duty trucks and other vehicles determined by CARB to be vehicles whose primary use is noncommercial personal transportation in the State." To meet the

County of Los Angeles

requirements of AB 1493, in 2004 CARB approved amendments to the California Code of Regulations, adding GHG emissions standards to California's existing standards for motor vehicle emissions. All mobile sources are required to comply with these regulations as they are phased in from 2009 through 2016. These regulations are known as the Pavley standards (named for the bill's author, State Senator Fran Pavley).

In January 2012, pursuant to Recommended Measures T-1 and T-4 of the Original Scoping Plan, CARB approved the Advanced Clean Cars Program, an emissions-control program for model year 2017 through 2025. The program combines the control of smog, soot, and GHGs with requirements for greater numbers of zero-emission vehicles. By 2025, when the rules will be fully implemented, the new automobiles will emit 34 percent fewer global warming gases and 75 percent fewer smog-forming emissions. The program also requires car manufacturers to offer for sale an increasing number of zero-emission vehicles (ZEVs) each year, including battery electric, fuel cell, and plug-in hybrid electric vehicles. In December 2012, CARB adopted regulations allowing car manufacturers to comply with California's GHG emissions requirements for model years 2017–2025 through compliance with the EPA GHG requirements for those same model years.<sup>15</sup>

The Adjusted BAU forecasts accounts for these vehicle fleet efficiency standards, as discussed below.

#### **On-road Transportation: Passenger Vehicles and Trucks**

Like the BAU forecast, VMT from passenger vehicles and trucks were estimated using SCAG's 2016 Regional Travel Demand Model, which forecasts VMT for the year 2040 (see Appendix A). GHG emissions under ACC and Pavley in the County are calculated using VMT and corresponding weighted emission factors by vehicle type (passenger vehicles and trucks)<sup>16</sup> for years 2018, 2030, 2035, and 2045 from the EMFAC2021 model.<sup>17</sup> Interim year emissions were interpolated for 2019 through 2029, 2031 through 2034, and 2036 through 2044.

#### Data Sources:

- EMFAC2021 Model
   Link: https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9
- SCAG Regional Travel Demand Model
   Provided by SCAG

<sup>17</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

<sup>&</sup>lt;sup>15</sup> Advanced Clean Car program information available online at: <u>https://ww2.arb.ca.gov/our-work/programs/advanced-clean-cars-program/about</u>. Accessed on February 7, 2020.

<sup>&</sup>lt;sup>16</sup> Passenger vehicles correspond to EMFAC categories LDA, LDT1, LDT2, MCY, and MD. Trucks correspond to EMFAC categories LHDT1, LHDT2, MHDT, HHDT, and MH.

#### **On-road Transportation: Buses**

Fuel consumption from Metro buses for years 2019 through 2045 was calculated using fuel consumption and VMT data from the EMFAC2021 model. The EMFAC2021 model was run for years 2018, 2030, 2035, and 2045 and the fuel efficiency (miles per gallon, miles per gallon equivalent, or kWh/mile) were calculated.<sup>18</sup> An efficiency factor for diesel, gasoline, compressed natural gas, and electricity was then developed by dividing the 2030, 2035, and 2045 fuel efficiency by the baseline fuel efficiency in 2018. The efficiency factor was then applied to the 2018 fuel consumption by fuel type to determine the project fuel consumption for years 2030, 2035, and 2045. Emission factors for gasoline, diesel and compressed natural (CNG) gas-powered buses are taken from EMFAC2021 database to calculate GHG emissions. Electricity emissions were calculated using CPA Clean option emission factors for the corresponding year. Emissions for interim years were interpolated for years 2019 through 2030, 2031 through 2034, and 2036 through 2044.

#### Data Sources:

- Metro Bus Ridership
   Link: <u>https://isotp.metro.net/MetroRidership/Index.aspx</u>
- EMFAC2021 Model Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>

## Adjusted BAU Forecast Results

**Table B-3** presents emissions for 2018 along with the Adjusted BAU forecast for 2030, 2035, and 2045 for the Stationary Energy sector.

	A	NNUAL GHG EMISS	IONS (MTCO2E)	
STATIONARY ENERGY SUBSECTOR	2018	2030	2035	2045
Residential Buildings	962,743	825,053	755,555	617,836
Commercial, Institutional, and Agricultural Buildings	349,373	344,421	291,764	185,682
Manufacturing and Construction Buildings	244,417	251,607	212,726	133,633
Energy Industries	98,554	29,495	29,526	29,587
Fugitive Emissions from Oil and Natural Gas Systems	41,066	49,130	49,275	49,493
Agriculture, Forestry and Other Fishing Activities	2,658	2,600	2,580	2,562
TOTAL	1,698,809	1,502,306	1,341,401	1,018,793

#### Table B-3: Stationary Energy GHG Emissions – 2018 Inventory and Adjusted BAU Forecasts

NOTES: these emissions account for the RPS, SB 100, and Title 24 updates.

<sup>&</sup>lt;sup>18</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-</u> inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9. Accessed October 2021.

**Table B-4** presents emissions for 2018 along with the adjusted BAU forecast for 2030, 2035, and 2045 for the Transportation sector.

	ANNUAL GHG EMISSIONS (MTCO2E)			
TRANSPORTATION SUBSECTOR	2018	2030	2035	2045
Passenger Vehicles	2,665,824	2,166,604	2,047,769	1,977,297
Buses	29,371	29,026	22,076	5,326
Railways	9,490	10,255	10,389	10,658
TOTAL	2,704,685	2,205,885	2,080,234	1,993,281

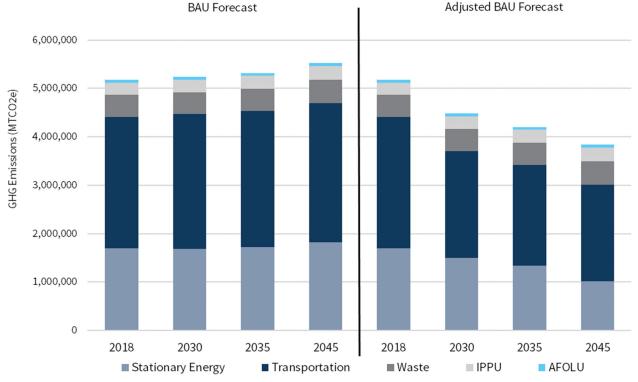
NOTES: these emissions account for the Advanced Clean Cars and Pavley Vehicle Efficiency Standards.

**Table B-5** presents total emissions for 2018 along with the Adjusted BAU forecast for 2030, 2035, and 2045 for all sectors.

#### Table B-5: Total GHG Emissions by Sector – 2018 Inventory and Adjusted BAU Forecasts

	ANNUAL GHG EMISSIONS (MTCO2E)			
SECTOR	2018	2030	2035	2045
Stationary Energy	1,698,809	1,502,306	1,341,401	1,018,793
Transportation	2,704,750	2,205,885	2,080,234	1,993,281
Waste	469,382	451,919	454,097	482,489
IPPU	239,505	259,605	267,981	284,731
AFOLU	60,860	60,860	60,860	60,860
TOTAL	5,173,240	4,480,574	4,204,572	3,840,154

NOTES: Compared to the BAU forecasts, the Adjusted BAU forecast only differs for the Stationary Energy and Transportation sectors. Waste, IPPU, and AFOLU are not changed.



**Figure B-1** presents total emissions for 2018 along with the BAU and Adjusted BAU forecast for 2030, 2035, and 2045 for all sectors.

Figure B-1: GHG Emissions by Sector – 2018 Inventory, BAU Forecast, and Adjusted BAU Forecast

## **B.2 GHG Reduction Measures and Actions**

## **Energy Supply**

Strategy 1: Decarbonize the Energy Supply

## MEASURE ES1: DEVELOP A SUNSET STRATEGY FOR ALL OIL AND GAS OPERATIONS

#### **Table B-6: Measure ES1 GHG Reductions**

YEAR	GHG REDUCTIONS (MTCO2E)
2030	28,368
2035	40,178
2045	52,148

#### Description

Develop a sunset strategy for all oil and gas operations that prioritizes disproportionately affected communities and develop a strategy for carbon removal.

#### Performance Objectives

The goal of Measure ES1 is to reduce oil and gas operations by 40 percent by 2030, 60 percent by 2035, and 80 percent by 2045 (compared to 2015 baseline levels). The aspirational goal of Measure ES1, based on the OurCounty Sustainability Plan, is to cease all oil and gas operations by 2040.

#### Modeling Approach

Measure ES1 would apply to emissions occurring in the Energy Industries subsector of the Stationary Energy sector of the County's GHG inventory. Specifically, Measure ES1 would reduce emissions from combined heat and power (CHP) facilities and fugitive emissions from oil and natural gas systems. There are two CHP facilities that would reduce emissions under this measure: the Pitchess Cogeneration Station in Saugus and the Olive View Medical Center Cogeneration Station in Sylmar. All two of these facilities combust natural gas to generate heat and electricity.

Both the Pitchess Cogeneration Station and the Olive View Medical Center Cogeneration Station are owned and operated by LA County. The Pitchess Cogeneration Station was decommissioned in 2018 and its emissions decreased by 90 percent from 2017 to 2018. Under Measure ES1, these emissions were assumed to remain constant through 2045. The Olive View Medical Center Cogeneration Station will be decommissioned by 2023, so its emissions were reduced by 90% consistent with the reduction in emissions achieved when the Pitchess Cogeneration Station was decommissioned.

Measure ES1 would also reduce fugitive emissions from oil and natural gas systems equivalent to the measure's performance objectives: 40 below 2015 levels by 2030, 60 percent by 2035, and 80 percent by 2045. These percentages were multiplied by 2015 emissions to estimate emission reductions for each future year.

#### Assumptions

- The decommissioning of the Olive View Medical Center Cogeneration Station would reduce natural gas-related GHG emissions by 90%.
- Under Measure ES1, both the Pitchess Cogeneration Station and the Olive View Medical Center Cogeneration Station would continue to combust residual natural gas at 10% of their fully operational levels through 2045.
- Measure ES1 will reduce fugitive emissions from oil and natural gas systems linearly with the measure's overall performance objectives for each future year.

#### Data Sources

- CARB Pollution Mapping Tool
   Link: <u>https://www.arb.ca.gov/ei/tools/pollution\_map/</u>
- CARB MRR Database
   Link: <u>https://ww2.arb.ca.gov/mrr-data</u>

#### MEASURE ES2: PROCURE ZERO-CARBON ELECTRICITY

#### Table B-15: Measure ES2 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	477,188
2035	317,915
2045	0

#### Description

Supplying the County's power demand with zero-carbon electricity<sup>19</sup> is critical to achieving significant GHG emissions reductions. The CPA is a nonprofit and community choice energy provider that currently serves 32 communities across Southern California.

#### Performance Objectives

The goal of Measure ES2 is to enroll 100% of municipal facilities in CPA's Green Power rate option (100% Renewables) by 2025 and 96% of the County in CPA's Green Power rate option by 2030.

#### Modeling Approach

The Measure ES2 calculations use Adjusted BAU electricity activity data and GHG emissions for residential and non-residential uses in 2030, 2035, and 2045 as a baseline. The default participation rate in the CPA Lean and CPA Clean rate options was changed from 47% Clean and 48% Lean to 95.6% Green and 4.4% Lean by 2030 and 2035, and to 95.6% Green and 4.4% Clean by 2045. GHG emissions were calculated using the Measure ES2 participation rates and CPA emission factors for 2030, 2035, and 2045 (as described in B.1, *Stationary Energy*). GHG emissions after implementation of Measure ES2 were then subtracted from the Adjusted BAU forecast emissions to estimate the GHG emission reductions produced by Measure ES2.

#### Assumptions

- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA Lean and SCE emission factors are equal; the SCE emission factors are applied to the to the "Opt Out / CPA Lean" category of electricity use in the County.
- The overall CPA participation rate (95.6%) remains constant through 2045.
- Measure ES2 is the first energy measure implemented; therefore, GHG emission reductions associated with electricity savings as calculated in subsequent energy measures incorporate Measure ES2 participation rates and electricity emission factors.

#### Data Sources

SCE Emission Factors
 Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>

<sup>&</sup>lt;sup>19</sup> "Zero-carbon electricity" means energy resources that either qualify as "renewable" in the most recent Renewables Portfolio Standard (RPS) Eligibility Guidebook or generate zero greenhouse gas emissions on-site, such as hydropower.

- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011

#### MEASURE ES3: INCREASE RENEWABLE ENERGY PRODUCTION

#### Table B-18: Measure ES3 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	2,188
2035	2,614
2045	0

#### Description

Expand local solar power generation on existing and new development and for LA County projects.

#### Performance Objectives

The goal of Measure ES3 is to increase on-site solar electricity production for existing and new multifamily residential buildings, existing commercial buildings, and municipal buildings. The measure aims to install rooftop solar photovoltaic (PV) on 5 percent of existing residential and commercial buildings by 2030, 10 percent by 2035, and 20 percent by 2045; install rooftop solar PV on 80 percent of new multifamily residential buildings by 2030, 85 percent by 2035, and 95 percent by 2045; install rooftop solar PV on 40 percent of new commercial buildings by 2030, 50 percent by 2035, and 70 percent by 2045; and install 20,000 kilowatts (kW) of rooftop solar PV at county facilities.

#### Modeling Approach

#### Residential

GHG emission reductions from rooftop solar PV were calculated using multi-family and single-family housing data and projections from the California Department of Finance. The baseline year for existing residential buildings is assumed to be 2023 because this is the earliest date that the 2045 CAP could be adopted and go into effect. Installation of rooftop solar PV on existing multi-family and single-family residential buildings therefore assumes a baseline year of 2023, and installation of rooftop solar PV on new multi-family residential buildings in 2030, 2035, and 2045 is based on the cumulative number of new multi-family households constructed from 2023 through each target years (e.g., the number of new multi-family residential buildings in 2030 is equal to the sum of all new multi-family housing built between 2023 and 2030).

The total number of existing and new households for each target year was then multiplied by the solar PV installation rate for each target year to obtain the number of participating households installing rooftop solar PV through implementation of Measure ES3. The average multi-family solar system size of 6.1 kW was calculated using data from Center for Sustainable Energy's *Fostering a Future for Multifamily Solar* 

study for the City of Santa Monica.<sup>20</sup> The average annual system electricity production (or system output) in kWh was then determined by inputting the 6.1 kW average system size into the National Renewable Energy Laboratory (NREL) PVWatts calculator for a project located in Los Angeles.<sup>21</sup> The average system output was then multiplied by the number of participating households for both existing and new multifamily development to determine the total solar production (in kWh) for each target year. GHG emission reductions were calculated by multiplying the total solar production by the relevant SCE and CPA electricity emission factors, using the same participation rates and electricity emission factors implemented under Measure ES2.

For existing single-family residential buildings, the total number of households was multiplied by the solar PV installation rate for each target year to obtain the number of participating households installing rooftop solar PV through implementation of Measure ES5. The average single-family solar system size of 6.3 kW was calculated using data from using statewide data from Berkeley Laboratory's *Tracking the Sun* database.<sup>22</sup> The average annual system electricity production (or system output) in kWh was then determined by inputting the 6.3 kW average system size into the National Renewable Energy Laboratory (NREL) PVWatts calculator for a project located in Los Angeles.<sup>23</sup> The average system output was then multiplied by the number of participating households for existing single-family development to determine the total solar production (in kWh) for each target year. GHG emission reductions were calculated by multiplying the total solar production by the relevant SCE and CPA electricity emission factors, using the same participation rates and electricity emission factors implemented under Measure ES2.

Measure E6 does not include rooftop solar PV installations on new single-family residential buildings because this is already required through the current 2019 Title 24 standards and also the new 2022 Title 24 standards and is therefore accounted for in the Adjusted BAU forecast.

#### Commercial

GHG emission reductions from rooftop solar PV were calculated using existing and new commercial building square footage data from UCLA.<sup>24</sup> Like residential buildings above, the baseline year for existing commercial buildings is assumed to be 2023. Installation of rooftop solar PV on existing commercial buildings therefore assumes a baseline year of 2023, and installation of rooftop solar PV on new commercial buildings in 2030, 2035, and 2045 is based on the cumulative number of new commercial square footage constructed from 2023 through each target year (e.g., the number of new

 <sup>&</sup>lt;sup>20</sup> Center for Sustainable Energy, Fostering a Future for Multifamily Solar in Santa Monica, CA. February 2018. Available at: <a href="https://energycenter.org/sites/default/files/docs/nav/programs/smp/SantaMonicaMarketProfile.pdf">https://energycenter.org/sites/default/files/docs/nav/programs/smp/SantaMonicaMarketProfile.pdf</a>. Accessed November 2021.
 <sup>21</sup> NREL, PVWatts Calculator. 2021. Available at: <a href="https://pvwatts.nrel.gov/">https://pvwatts.nrel.gov/</a>. Accessed November 2021.

<sup>&</sup>lt;sup>22</sup> Berkeley Laboratory, Tracking the Sun. September 2021. Available at: <u>https://emp.lbl.gov/tracking-the-sun</u>. Accessed November 2021.

<sup>&</sup>lt;sup>23</sup> NREL, PVWatts Calculator. 2021. Available at: <u>https://pvwatts.nrel.gov/</u>. Accessed November 2021.

<sup>&</sup>lt;sup>24</sup> UCLA Institute of Environmental Studies, Analysis of LA County Parcel Assessor's Data. 2018.

County of Los Angeles

commercial square footage in 2030 is equal to the sum of all new commercial square footage built between 2023 and 2030).

Similar to residential buildings, the building square footage was multiplied by the solar PV installation rate for each target year to obtain the total participating commercial square footage installing rooftop solar PV through implementation of Measure ES3. The total number of commercial solar systems was determined by dividing the participating square footage by the average square footage of a commercial building in California of 15,599 square feet.<sup>25</sup> The average commercial solar system size was estimated using statewide data from Berkeley Laboratory's *Tracking the Sun* database; this value is 137.1 kW per commercial system.<sup>26</sup> The average annual electricity production (or system output) in kWh was then determined by inputting the average system size into the NREL PVWatts calculator for a project located in Los Angeles.<sup>27</sup> The average system output was then multiplied by the number of commercial solar systems for both existing and new development to determine the total solar production (in kWh) for each target year. GHG emissions reductions were calculated by multiplying the total solar production by the relevant SCE and CPA electricity emission factors, using the same participation rates and electricity emission factors implemented under Measure ES2.

#### **Municipal**

GHG emission reductions from municipal solar PV installations assumes that LA County will install a total of 30 solar systems on LA County facilities producing a total capacity of 20 MW. The average system output was then determined by inputting a 20 MW production value into the NREL PVWatts calculator for a project located in Los Angeles.<sup>28</sup> The total system output for 20 MW of solar was then multiplied by the relevant SCE and CPA electricity emission factors, using the same participation rates and emission factors implemented under Measure ES2.

#### Assumptions

- CPA and SCE emission factors for electricity are the same as those reported in Section B.1 above.
- CPA participation rates after implementation of Measure ES2.
- Existing building stock represents the built environment through the year 2023.
- New building stock represents new development starting in 2025.
- The average multifamily solar PV system size is 6.1 kW; each system produces 10,067 kWh per year.
- The average single-family solar PV system size is 6.3 kW; each system produces 10,466 kWh per year.
- The average commercial building solar PV system size is 137.1 kW; each system produces 227,758 kWh per year.
- 20 MW of solar PV is installed at municipal facilities; these systems produce 36,068,108 kWh per year.
- Annual GHG emission reductions for each target year (2030, 2035, and 2045) reflect all buildings electrified in all previous years (e.g., all buildings electrified from 2025-2030 contribute to annual emission reductions in 2030).
- New single-family residential buildings are required to install solar PV pursuant to the 2019 and 2022 Title 24 standards.

<sup>&</sup>lt;sup>25</sup> USEIA, 2018 Commercial Buildings Energy Consumption Survey. September 2021. Available at: <u>https://www.eia.gov/consumption/commercial/data/2018/pdf/CBECS\_2018\_Building\_Characteristics\_Flipbook.pdf</u>. Accessed November 2021.

<sup>&</sup>lt;sup>26</sup> Berkeley Laboratory, Tracking the Sun. September 2021. Available at: <u>https://emp.lbl.gov/tracking-the-sun</u>. Accessed November 2021.

 <sup>&</sup>lt;sup>27</sup> NREL, PVWatts Calculator. 2021. Available at: <u>https://pvwatts.nrel.gov/</u>. Accessed November 2021.
 <sup>28</sup> Ibid

#### Data Sources

- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011
- California Department of Finance Demographic data
   Link: <u>https://www.dof.ca.gov/Forecasting/Demographics/</u>
- UCLA analysis of LA County Parcel Assessor's Data Provided by UCLA Institute of Environmental Studies
- Center for Sustainable Energy, Fostering a Future for Multifamily Solar in Santa Monica, CA. Link: <u>https://energycenter.org/sites/default/files/docs/nav/programs/smp/SantaMonicaMarketProfile.pdf</u>
- USEIA, 2018 Commercial Buildings Energy Consumption Survey
   Link: <u>https://www.eia.gov/consumption/commercial/data/2018/pdf/CBECS\_2018\_Building\_Characteristics\_Flipbook.pdf</u>
- Berkeley Laboratory, Tracking the Sun
  Link: <u>https://emp.lbl.gov/tracking-the-sun</u>
- NREL, PVWatts Calculator Link: <u>https://pvwatts.nrel.gov/</u>

## Transportation

GHG emission reductions modeled for Measures T1, T2, T3, and T4 are based on changes to planned land use and transportation infrastructure (such as bikeways and transit) already envisioned in existing LA County plans and programs, such as the 2021 Housing Element Update and its Program EIR, the Los Angeles County Bike Master Plan (2012), the LA Metro NextGen Plan (2020), and LA Metro Long Range Transportation Plan (2020). The 2045 CAP does not result in any new changes to land use or transportation infrastructure than what was already analyzed in these existing plans and their CEQA documents. Consequently, the 2045 CAP merely models the GHG emission reductions associated with the changes to land use and transportation infrastructure that were already analyzed elsewhere.

#### Strategy 2: Increase Densities and Diversity of Land Uses Near Transit

#### MEASURE T1: INCREASE DENSITY NEAR HIGH-QUALITY TRANSIT AREAS Table B-7: Measure T1 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	27,357
2035	26,019
2045	25,276

#### Description

Increase housing opportunities that are affordable and near transit, to reduce VMT.

County of Los Angeles

#### Performance Objectives

The goal of Measure T1 is to increase residential density by achieving a minimum of 20 dwelling units (DU) per acre for High Quality Transit Areas (HQTAs), locate residential and employment centers in unincorporated Los Angeles County within one mile of an HQTA, and increase the dwelling units within HQTAs by 27 percent.

#### Modeling Approach

VMT reductions were estimated using research documented in the 2021 California Air Pollution Control Officers Association (CAPCOA) publication, *Quantifying Greenhouse Gas Mitigation Measures* (referred to herein as the "CAPCOA handbook").<sup>29</sup> To quantify VMT reductions, appropriate equations were used based on factsheets in the CAPCOA handbook. Using data from an LA County GIS shapefile layer showing the 2029 Housing Element Rezone Areas and a major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool released in late 2020, along with CAPCOA equations, percent reductions in VMT were estimated for Measure T1. Specifically, it was assumed that the residential density within HQTAs as planned for in LA County's 2021 Housing Element Update would be 20 DU per acre (the Housing Element Update analyzed densities from 20 DU/acre to 50 du/acre) compared to the typical density value of 9.1 DU/acre, resulting in a 26.4% reduction in passenger vehicle VMT for affected areas. This reduction was applied to the specific home-based VMT occurring within the affected transit-oriented design (TOD) areas in the County.

VMT was calculated at the transportation analysis zone (TAZ) level.<sup>30</sup> Once the percent VMT reductions were determined, based on the geographic scope and VMT category of Measure T1, the appropriate VMT was aggregated across the relevant TAZs within which residential densities would increase. Percent reductions were then applied to appropriate VMT sub-totals to obtain the VMT reduction estimates. The sum of these reductions was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045). These VMT calculations were prepared by Fehr & Peers and supplied to LA County.

GHG reductions from Measure T1 are calculated using daily VMT reductions provided by Fehr & Peers, as described above.<sup>31</sup> The average daily VMT reductions achieved through implementation of Measure T1 were annualized by multiplying by 347 days, consistent with the GHG Inventory and Adjusted BAU forecast (see Appendix A). GHG emission reductions were then calculated by multiplying the annual

<sup>&</sup>lt;sup>29</sup> CAPCOA, Handbook for Analyzing Greenhouse Gas Emission Reductions, Assessing Climate Vulnerabilities, and Advancing Health and Equity, California Air Pollution Control Officers Association, December 2021. Available at: <u>http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod</u>. Accessed January 2022.

<sup>&</sup>lt;sup>30</sup> TAZs are comparable in size and shape to census tracts or block groups depending on the travel demand model used and level of modeling detail.

<sup>&</sup>lt;sup>31</sup> Fehr & Peers, LA County CAP VMT Reduction Estimate Summary, December 7, 2021.

VMT reductions by the Adjusted BAU passenger vehicle emission factors for each target year as derived from EMFAC2021 (see section B.1 above).<sup>32</sup>

#### Assumptions

- The residential density within HQTAs as planned for in LA County's 2021 Housing Element Update would be 20 DU per acre.
- The typical residential density without LA County's 2021 Housing Element Update is 9.1 DU per acre.
- VMT reductions apply to home-based VMT occurring within the affected TOD and HQTA areas in the County.
- Daily VMT reductions are annualized by multiplying by 347 days.
- Passenger vehicle category corresponds to the EMFAC vehicle categories LDA, LDT1, LDT2, MCY, and MD.

#### References

- LA County GIS shapefile layer for the 2029 Housing Element Rezone Areas
- Major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool (2020)
- California Air Pollution Control Officers Association, Quantifying Greenhouse Gas Mitigation Measures Link: <u>http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod</u>
- Fehr & Peers, LA County CAP VMT Reduction Estimate Summary (December 7, 2021)
- Fehr & Peers, LA County 2045 Climate Action Plan Update VMT Technical Memorandum (January 6, 2022)
- EMFAC2021 Model
   Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>

#### MEASURE T2: DEVELOP LAND USE PLANS ADDRESSING JOBS-HOUSING

#### BALANCE AND INCREASE MIXED USE

#### Table B-8: Measure T2 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	39,184
2035	37,267
2045	36,204

#### Description

Increasing density and the mix of land uses can help reduce single-occupancy trips, the number of trips, and trip lengths.

#### Performance Objectives

The goal of Measure T2 is to increase job density to 300 jobs per acre by 2030.

#### Modeling Approach

To quantify VMT reductions for Measure T2, appropriate equations were used based on factsheets in the CAPCOA handbook. Using data from an LA County GIS shapefile layer showing the 2029 Housing Element Rezone Areas and a major transit stop GIS layer developed as part of the LA County SB 743 VMT

<sup>&</sup>lt;sup>32</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62</u> <u>a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

Tool released in late 2020, along with CAPCOA equations, percent reductions in VMT were estimated for Measure T2. Specifically, it was assumed that the transit mode share as planned for in the as planned for in the LA County SB 743 VMT Tool would be 27% compared to the typical transit mode share of 15%, resulting in a 31.8% reduction in passenger vehicle VMT for affected areas. This reduction was applied to the total VMT occurring within the affected TOD areas in the County.

VMT was calculated at the TAZ level. Once the percent VMT reductions were determined, based on the geographic scope and VMT category of Measure T2, the appropriate VMT was aggregated across the relevant TAZs within which transit mode shift would increase. Percent reductions were then applied to appropriate VMT sub-totals to obtain the VMT reduction estimates. The sum of these reductions was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045). These VMT calculations were prepared by Fehr & Peers and supplied to LA County.

GHG reductions from Measure T2 are calculated using daily VMT reductions provided by Fehr & Peers, as described above.<sup>33</sup> The average daily VMT reductions achieved through implementation of Measure T2 were annualized by multiplying by 347 days, consistent with the GHG Inventory and Adjusted BAU forecast (see Appendix A). GHG emission reductions were then calculated by multiplying the annual VMT reductions by the Adjusted BAU passenger vehicle emission factors for each target year as derived from EMFAC2021 (see section B.1 above).<sup>34</sup>

#### Assumptions

- The transit mode share would increase from 15% to 27% under this measure, based on LA County's 2021 Housing Element Update and the LA County SB 743 VMT Tool.
- VMT reductions apply to the total VMT occurring within the affected TOD areas in the County.
- Daily VMT reductions are annualized by multiplying by 347 days
- Passenger vehicle category corresponds to the EMFAC vehicle categories LDA, LDT1, LDT2, MCY, and MD.

#### References

- LA County GIS shapefile layer for the 2029 Housing Element Rezone Areas
- Major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool (2020)
- 2012 California Household Travel Survey
   Link: <u>https://www.nrel.gov/transportation/secure-transportation-data/tsdc-california-travel-survey.html</u>
- California Air Pollution Control Officers Association, Quantifying Greenhouse Gas Mitigation Measures
   Link: <u>http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod</u>
- Fehr & Peers, LA County CAP VMT Reduction Estimate Summary (December 7, 2021)
- Fehr & Peers, LA County 2045 Climate Action Plan Update VMT Technical Memorandum (January 6, 2022)
- EMFAC2021 Model Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>

 <sup>&</sup>lt;sup>33</sup> Fehr & Peers, LA County CAP VMT Reduction Estimate Summary, December 7, 2021.
 <sup>34</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

#### Strategy 3: Reduce Single-Occupancy Vehicle Trips

#### MEASURE T3: EXPAND BICYCLE AND PEDESTRIAN NETWORK TO SERVE RESIDENTIAL, EMPLOYMENT, AND RECREATIONAL TRIPS Table B & Measure T3 GHG Deductions

Table B-9: Measure T3 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	2,955
2035	2,811
2045	2,730

#### Description

Travel options that serve a variety of land uses and trip purposes can help shift some trips away from single-occupancy vehicles.

#### Performance Objectives

The goal of Measure T3 is to increase bikeway miles by 500 percent by 2030.

#### Modeling Approach

To quantify VMT reductions for Measure T3, appropriate equations were used based on factsheets in the CAPCOA handbook. Using data from an LA County GIS shapefile layer showing the 2029 Housing Element Rezone Areas and the 2012 LA County Bike Plan, along with CAPCOA equations, percent reductions in VMT were estimated for Measure T3. Specifically, it was assumed that the bikeway network as planned for in the 2012 LA County Bicycle Master Plan would be increased by more than fivefold by 2030 as compared to existing conditions, resulting in a 0.5% reduction in countywide passenger vehicle VMT. This reduction was applied to the total VMT occurring within the County. The sum of these VMT reductions was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045). These VMT calculations were prepared by Fehr & Peers and supplied to LA County.

GHG reductions from Measure T3 are calculated using daily VMT reductions provided by Fehr & Peers, as described above.<sup>35</sup> The average daily VMT reductions achieved through implementation of Measure T3 were annualized by multiplying by 347 days, consistent with the GHG Inventory and Adjusted BAU forecast (see Appendix A). GHG emission reductions were then calculated by multiplying the annual

<sup>&</sup>lt;sup>35</sup> Fehr & Peers, LA County CAP VMT Reduction Estimate Summary, December 7, 2021.

VMT reductions by the Adjusted BAU passenger vehicle emission factors for each target year as derived from EMFAC2021 (see section B.1 above).<sup>36</sup>

#### Assumptions

- The County's bikeway network as planned for in the 2012 LA County Bike Plan would be increased by more than fivefold by 2030 as compared to existing conditions.
- The reduction in VMT applies to the total VMT occurring within the County.
- Daily VMT reductions are annualized by multiplying by 347 days.
- Passenger vehicle category corresponds to EMFAC vehicle categories LDA, LDT1, LDT2, MCY, and MD.

#### References

- LA County GIS shapefile layer for the 2029 Housing Element Rezone Areas
- 2012 LA County Bicycle Master Plan
   Link: <u>https://pw.lacounty.gov/tpp/bike/masterplan.cfm</u>
- California Air Pollution Control Officers Association, Quantifying Greenhouse Gas Mitigation Measure
   Link: <u>http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod</u>
- Fehr & Peers, LA County CAP VMT Reduction Estimate Summary (December 7, 2021)
- Fehr & Peers, LA County 2045 Climate Action Plan Update VMT Technical Memorandum (January 6, 2022)
- EMFAC2021 Model
   Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>

#### MEASURE T4: BROADEN OPTIONS FOR TRANSIT, ACTIVE

#### TRANSPORTATION, AND ALTERNATIVE MODES OF TRANSPORTATION Table B-10: Measure T4 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	11,465
2035	10,904
2045	10,593

#### Description

Transit service, micro mobility services (such as bike-share, scooter-share, and drone deliveries), and access to these transportation options can help reduce VMT.

#### Performance Objectives

The goal of Measure T4 is to, by 2030, double transit service hours from 560,000 to 1.12 million hours, install bus-only lanes on 100 percent of all transit routes, and that 75 percent of County residents will live within ½ mile of shuttle or mobility service.

<sup>&</sup>lt;sup>36</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

County of Los Angeles

#### Modeling Approach

To quantify VMT reductions for Measure T4, appropriate equations were used based on factsheets in the CAPCOA handbook. VMT reductions and associated GHG emission reductions were quantified for two separate implementing actions which support Measure T4: Action T4.1 (Expand and improve frequency of County shuttles and explore new mobility services, such as micro transit, autonomous vehicles, micro mobility, and on-demand autonomous shuttles) and Action T4.2 (Install bus-only lanes and signal prioritization along major thoroughfares, and work with transit agencies and neighboring jurisdictions to plan and install full bus rapid transit infrastructure along priority corridors, as appropriate).

To calculate VMT reductions from action T4.1, Fehr & Peers used a major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool released in late 2020 and information from the LA Metro NextGen Bus Plan (2020) and the LA Metro Long Range Transportation Plan (2020), along with CAPCOA equations. Specifically, the transit mode share of 4.6% per the 2012 California Household Travel Survey was used, and it was assumed that implementation of Action T4.1 would increase the total number of transit service hours in the County from 560,000 to 1.12 million after transit expansion. This value is based on the Metro NextGen report. This increase in transit service hours would result in a 1.9% reduction in countywide passenger vehicle VMT. This reduction was applied to the total VMT occurring within the County. This VMT reduction was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045).

To calculate VMT reductions from action T4.2, Fehr & Peers used a major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool released in late 2020 and information from the LA Metro NextGen Plan and LA Metro Long Range Transportation Plan, along with CAPCOA equations. Specifically, the transit mode share of 4.6% per the 2012 California Household Travel Survey was used, and it was assumed that implementation of Action T4.2 would result in 100% of all transit routes in the County will receive bus-only lanes, signal prioritization along major thoroughfares, and full bus rapid transit infrastructure along priority corridors. This value is based on the LA Metro NextGen Plan and LA Metro Long Range Transportation Plan. This infrastructure would result in a 0.6% reduction in total VMT occurring in the County's TOD areas and HQTAs. VMT was calculated at the TAZ level. Once the percent VMT reductions were determined, based on the geographic scope and VMT category of Measure T4.2, the appropriate VMT was aggregated across the relevant TAZs within which transit mode shift would increase. Percent reductions were then applied to appropriate VMT sub-totals to obtain the VMT reduction estimates. The sum of these reductions was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045).

GHG reductions from Measure T4 are calculated using daily VMT reductions provided by Fehr & Peers, as described above.<sup>37</sup> The average daily VMT reductions achieved through implementation of Measure T4

<sup>&</sup>lt;sup>37</sup> Fehr & Peers, LA County CAP VMT Reduction Estimate Summary, December 7, 2021.

were annualized by multiplying by 347 days, consistent with the GHG Inventory and Adjusted BAU forecast (see Appendix A). GHG emission reductions were then calculated by multiplying the annual VMT reductions by the Adjusted BAU passenger vehicle emission factors for each target year as derived from EMFAC2021 (see section B.1 above).<sup>38</sup>

#### Assumptions

- The baseline transit mode share is 4.6%, per the 2012 California Household Travel Survey.
- For Action T4.1, the total number of transit service hours in the County would increase from 560,000 to 1.12 million after transit expansion.
- For Action T4.1, the reduction in VMT applies to the total VMT occurring within the County.
- For Action T4.2, 100% of all transit routes in the County will receive bus-only lanes, signal prioritization along major thoroughfares, and full bus rapid transit infrastructure along priority corridors.
- For Action T4.2, VMT reductions apply to the relevant TAZs within which transit mode shift would increase.
- Daily VMT reductions are annualized by multiplying by 347 days.
- Passenger vehicle category corresponds to the EMFAC vehicle categories LDA, LDT1, LDT2, MCY, and MD.

#### References

- LA County GIS shapefile layer for the 2029 Housing Element Rezone Areas
- Major transit stop GIS layer developed as part of the LA County SB 743 VMT Tool (2020)
- LA Metro 2020 Long Range Transportation Plan, March 2020.
   Link: <u>https://www.metro.net/about/plans/long-range-transportation-plan/</u>
- LA Metro NextGen Bus Plan, October 2020
   Link: <u>https://www.metro.net/about/plans/nextgen-bus-plan/</u>
- 2012 California Household Travel Survey
   Link: <u>https://www.nrel.gov/transportation/secure-transportation-data/tsdc-california-travel-survey.html</u>
- California Air Pollution Control Officers Association, *Quantifying Greenhouse Gas Mitigation Measures* Link: <u>http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod</u>
- Fehr & Peers, LA County CAP VMT Reduction Estimate Summary (December 7, 2021)
- Fehr & Peers, LA County 2045 Climate Action Plan Update VMT Technical Memorandum (January 6, 2022)
- EMFAC2021 Model Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>

<sup>&</sup>lt;sup>38</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

#### Strategy 4: Institutionalize Low-Carbon Transportation

#### MEASURE T6: INCREASE ZEV MARKET SHARE AND REDUCE GASOLINE AND DIESEL FUEL SALES

#### Table B-11: Measure T6 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)	
2030	481,735	
2035	820,125	
2045	1,441,291	

#### Description

Increase the County's zero emission vehicle (ZEV) market share and vehicle penetration to the maximum extent feasible. Set targets for reducing total gasoline and diesel vehicle fuel sales.

#### Performance Objectives

The goal of Measure T6 is to increase the total amount of light-duty vehicles in the County that are ZEVs to 30 percent by 2030, 50 percent by 2035, and 80 percent by 2045; and to increase the sales of new light-duty vehicles in the County that are ZEVs to 60 percent by 2030 and 100 percent by 2035.

#### Modeling Approach

The Measure T6 calculations use Adjusted BAU GHG emissions from passenger vehicles as a baseline. To calculate the portion of the passenger vehicle fleet that are ZEVs under Measure T6, the passenger vehicle electrification performance goals for each future year were applied to the total vehicle population and countywide VMT outputs of the applicable EMFAC2021 model passenger vehicle types (LDA, LDT1, LDT2, MCY, and MDV). The remaining non-ZEV population and countywide VMT by fuel type (diesel, gasoline, and plug-in hybrid) was distributed proportionally for each vehicle type based on countywide fuel type distribution data from EMFAC2021. The adjusted ZEV population and VMT values with implementation of Measure T6 were then factored back in to the VMT-weighted emission factor calculations used for the Adjusted BAU forecast (see section B.2 above) to calculate new fleetwide vehicle emission rates under Measure T6. The recalculated weighted emission factors for passenger vehicles were then applied to the total passenger vehicle VMT by year to estimate GHG emissions with implementation of Measure T6.

Electric vehicle miles traveled (e-VMT) were then calculated for the Adjusted BAU forecast and for the scenario with implementation of Measure T6 by multiplying the total passenger vehicle VMT for each year by the electric vehicle share under each scenario. The e-VMT was then multiplied by electricity factors (kWh/mile) derived from EMFAC2021 to determine the total electricity consumption from electric vehicles. GHG emissions associated with this electricity use were estimated using the same participation rates and emission factors implemented under Measure ES2, as described below. Total

GHG emission reductions from Measure T6 were calculated by subtracting GHG emissions associated with Measure T6 implementation for passenger vehicles and electric vehicle charging from GHG emissions under the Adjusted BAU forecast for passenger vehicles and electric vehicle charging.

Measure T6 substantially reduces GHG emissions in the county; this measure is the most effective measure in the 2045 CAP.

#### Assumptions

- Increased electric vehicle adoption displaces all other vehicle types (diesel, gasoline, plug-in hybrid) and non-ZEV VMT is redistributed proportional to each fuel type's share of total population and VMT (from EMFAC2011).
- The efficiency of electric vehicles remains constant throughout all future years.
- The County passenger fleet vehicle population remains constant through 2045.
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 below.
- CPA participation rates after implementation of Measure ES2.

#### Data Sources

- EMFAC2021 Model Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>
- Alternative Fuels Data Center, Annual Average VMT per Vehicle Link: https://afdc.energy.gov/data/10309
- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011

#### MEASURE T7: ELECTRIFY LA COUNTY FLEET VEHICLES

#### Table B-12: Measure T7 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	29,743
2035	24,335
2045	12,351

#### Description

Electrify the LA County bus, shuttle, and light-duty vehicle fleet and shuttles.

#### Performance Objectives

The goals of this measure are to increase the total amount of light-duty vehicles in the LA County– owned fleet that are ZEVs to 35% by 2030, 60% by 2035, and 100% by 2045; to electrify the entire LA County bus and shuttle fleet by 2030; and to electrify 15 of LA County's inmate buses by 2030, 30 inmate buses by 2035, and 68 inmate buses by 2045.

County of Los Angeles

#### Modeling Approach

GHG emissions reductions associated with electrification of LA County passenger fleet vehicles were calculated for Measure T7. The total number of LA County fleet passenger vehicles was provided by the LA County Internal Services Department (ISD).<sup>39</sup> Total VMT for these vehicles were estimated based on an annual average VMT per vehicle from the Alternative Fuels Data Center.<sup>40</sup> This average VMT value was then multiplied by the number of vehicles to estimate the total annual VMT for LA County fleet passenger vehicles. The baseline (Adjusted BAU) e-VMT was estimated based on the number of electric vehicle purchases in fiscal year 2019-20 as a percentage of total passenger fleet vehicles from LA County's Annual Clean Fuel Sustainability Report. e-VMT under implementation of Measure T6 was estimated using the total passenger fleet vehicle VMT and electric vehicle fleet goals specific to the LA County fleet (35 percent by 2030, 60 percent by 2035, and 100 percent by 2045). GHG emissions for electrified passenger fleet vehicles with implementation of Measure T6 were then calculated by multiplying total VMT by adjusted VMT-weighted emission factors from EMFAC2021 using the same method as discussed above for the Countywide fleet, scaled to match the light-duty fleet electrification performance objectives of this measure. These emissions were subtracted from the Adjusted BAU forecast GHG emissions for the County passenger vehicle fleet in order to estimate GHG emission reductions for Measure T7 for county light-duty fleet vehicles. Only the portion of GHG emission reductions for county fleet vehicles that exceed the ZEV goals of Measure T6 were included in measure T7, to avoid double-counting the effects of Measure T6 on the county-owned fleet.

The Measure T7 calculations use Adjusted BAU fuel use and GHG emissions from public transit buses as a baseline. Measure T7 assumes a 100% electrification rate of all LA County fleet buses by 2030. To calculate GHG emission reductions associated with Measure T7, fuel use from diesel, gasoline, and compressed natural gas under the Adjusted BAU forecast was converted to electricity using specific energy effectiveness ratios (EERs) by fuel type and conversion factors from gallons to British thermal units (Btu) and Btu to electricity use.<sup>41,42</sup> The EERs account for the change in vehicle energy efficiency when substituting one fuel for another. GHG emissions associated with implementation of Measure T7 were calculated using the same participation rates and emission factors implemented under Measure ES2, as discussed below. GHG emissions after implementation of Measure T7 were then subtracted from the Adjusted BAU GHG emissions to estimate the emission reductions from Measure T7.

Measure T7 also includes electrification of LA County's inmate bus fleet. The total number of inmate buses in LA County's fleet (88) was provided by the LA County Sheriff's Department.<sup>43</sup> Annual VMT for

<sup>40</sup> Alternative Fuels Data Center, Annual Average VMT per Vehicle, February 2020. Available at: <u>https://afdc.energy.gov/data/10309</u>. Accessed November 2021.

<sup>&</sup>lt;sup>39</sup> LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021.

<sup>&</sup>lt;sup>41</sup> Navius Research, Analysis of Energy Effectiveness Ratios for Light- and Heavy-Duty Vehicles. November 6, 2018. Available at: <u>https://www.naviusresearch.com/wp-content/uploads/2018/11/BC-EER-Review-Final-Report-2018-11-06.pdf</u>. Accessed November 2021.

<sup>&</sup>lt;sup>42</sup> Alternative Fuels Data Center, Fuel Properties. January 2021. Available at: <u>https://afdc.energy.gov/fuels/properties</u>. Accessed November 2021.

<sup>&</sup>lt;sup>43</sup> LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021.

LA County's inmate bus fleet was estimated based on an annual average VMT value of 12,000 per bus from the Alternative Fuels Data Center.<sup>44</sup> The average inmate bus VMT was then multiplied by the total number of inmate buses to estimate the total annual VMT for inmate buses. The baseline e-VMT was assumed to be zero given that the Sheriff's Department does not currently operate any electric inmate buses. e-VMT from implementation of Measure T7 was determined using data provided by the LA County Sheriff's Department on planned electrification of the inmate bus fleet: 15 buses electrified by 2030, 30 buses electrified by 2035, and 68 buses electrified by 2045.<sup>45</sup> GHG emissions associated with the electrification of inmate buses under Measure T7 were calculated using weighted average bus emission factors from EMFAC2021 multiplied by the annual diesel VMT and e-VMT; these emissions were then subtracted from the GHG emissions in the Adjusted BAU forecast to determine emission reductions.

#### Assumptions

- The LA County passenger fleet vehicle annual average VMT per vehicle value of 11,467 remains constant through 2045.
- Complete electrification of the transit bus fleet by 2030.
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 below.
- CPA participation rates after implementation of Measure ES2.
- EERs applied to each non-electric fuel type to convert to electricity.
- The LA County inmate bus fleet vehicle annual average VMT per bus value of 12,000 remains constant through 2045.

#### References

- LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021.
- Navius Research, Analysis of Energy Effectiveness Ratios for Light- and Heavy-Duty Vehicles
   Link: <u>https://www.naviusresearch.com/wp-content/uploads/2018/11/BC-EER-Review-Final-Report-2018-11-06.pdf</u>.
- Alternative Fuels Data Center, Fuel Properties.
   Link: <u>https://afdc.energy.gov/fuels/properties</u>. Accessed November 2021.
- LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021.
- Alternative Fuels Data Center, Annual Average VMT per Vehicle Link: <u>https://afdc.energy.gov/data/10309</u>.
- LA County Sheriff's Department email correspondence (2021)
- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011

<sup>&</sup>lt;sup>44</sup> Alternative Fuels Data Center, Annual Average VMT per Vehicle, February 2020. Available at: <u>https://afdc.energy.gov/data/10309</u>. Accessed November 2021.

<sup>&</sup>lt;sup>45</sup>LA County Sheriff's Department email correspondence (2021).

#### MEASURE T8: ACCELERATE FREIGHT DECARBONIZATION

#### Table B-13: Measure T8 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	86,168
2035	103,528
2045	164,707

#### Description

Incentivize and implement freight decarbonization technologies, specifically focusing on charging infrastructure.

#### Performance Objectives

The goal of this measure is to achieve a total market share of ZEVs for medium- and heavy-duty vehicles of 40 percent by 2030, 60 percent by 2035, and 85 percent by 2045; transition 60 percent of mediumand heavy-duty vehicles in the LA County-owned fleet to ZEVs by 2030, 80 percent by 2035, and 100 percent by 2045; and 100 percent of the drayage truck fleet is ZEV by 2035.

#### Modeling Approach

The Measure T8 calculations use Adjusted BAU GHG emissions from medium- and heavy-duty trucks as a baseline. To calculate the portion of the medium- and heavy-duty truck fleet that are ZEVs under Measure T8, the truck electrification performance goals for each future year were applied to the total vehicle population and countywide VMT outputs of the applicable EMFAC2021 model medium- and heavy-duty vehicle types (LHDT1, LHDT2, MHDT, HHDT, and MH). The remaining non-ZEV population and countywide VMT by fuel type (diesel, gasoline, and natural gas) was distributed proportionally for each vehicle type based on countywide fuel type distribution data from EMFAC2021. The adjusted ZEV population and VMT values with implementation of Measure T8 were then factored back into the VMTweighted emission factor calculations used for the Adjusted BAU forecast (see section B.2 above) to calculate new fleetwide vehicle emission rates under Measure T8. The recalculated weighted emission factors for trucks were then applied to the total medium- and heavy-duty truck VMT by year to estimate GHG emissions with implementation of the Measure T8.

The e-VMT were then calculated for the Adjusted BAU forecast and for the scenario with implementation of Measure T8 by multiplying the total medium- and heavy-duty truck VMT for each year by the electric vehicle share under each scenario.<sup>46</sup> The e-VMT was then multiplied by electricity factors (kWh/mile) derived from EMFAC2021 to determine the total electricity consumption from electric vehicles. GHG emissions associated with this electricity use were estimated using the same participation rates and emission factors implemented under Measure ES2, as described below. Total

<sup>&</sup>lt;sup>46</sup> CARB, EMFAC2021 Model. 2021. Available at: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>. Accessed October 2021.

GHG emission reductions from Measure T8 were calculated by subtracting GHG emissions associated with Measure T8 implementation for medium- and heavy-duty trucks and electric vehicle charging from GHG emissions under the Adjusted BAU forecast for medium- and heavy-duty trucks and electric vehicle charging.

GHG emissions reductions associated with electrification of LA County medium- and heavy-duty fleet vehicles were also calculated for Measure T8. The total number of LA County fleet medium- and heavyduty trucks was provided by ISD.<sup>47</sup> Total VMT for these vehicles were estimated based on an annual average VMT per truck from the Alternative Fuels Data Center.<sup>48</sup> This average VMT value was then multiplied by the number of trucks to estimate the total annual VMT for LA County medium- and heavyduty fleet vehicles. The baseline (Adjusted BAU) e-VMT was estimated based on the number of electric truck purchases in fiscal year 2019-20 as a percentage of total medium- and heavy-duty fleet vehicles from LA County's Annual Clean Fuel Sustainability Report. e-VMT under implementation of Measure T8 was estimated using the total medium- and heavy-duty fleet vehicle VMT and electric truck fleet goals specific to the LA County fleet (60 percent by 2030, 80 percent by 2035, and 100 percent by 2045). GHG emissions for electrified medium- and heavy-duty fleet vehicles with implementation of Measure T8 were then calculated by multiplying total VMT by adjusted VMT-weighted emission factors from EMFAC2011 using the same method as discussed above for the Countywide fleet. These emissions were subtracted from the Adjusted BAU forecast GHG emissions for LA County's medium- and heavy-duty vehicle fleet in order to estimate GHG emission reductions for Measure T8 for county fleet vehicles.

#### Assumptions

- Increased electric vehicle adoption displaces all other vehicle types (diesel, gasoline, natural gas) and VMT is redistributed proportional to the fuel type's share of total population and VMT.
- The LA County medium- and heavy-duty fleet vehicle population remains constant through 2045.
- The LA County medium- and heavy-duty fleet vehicle annual average VMT per vehicle value of 16,326 remains constant through 2045.
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA participation rates after implementation of Measure ES2.

#### Data Sources

- EMFAC2021 Mode
   Link: <u>https://arb.ca.gov/emfac/emissions-inventory/4c9f04282a1f85d62a27721058b5a3bb6fd22fb9</u>
- LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021
- Alternative Fuels Data Center, Annual Average VMT per Vehicle Link: <u>https://afdc.energy.gov/data/10309</u>.
- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <a href="https://www.theclimateregistry.org/our-members/cris-public-reports/">https://www.theclimateregistry.org/our-members/cris-public-reports/</a>
- CPA Member Status Report, July 28, 2011

<sup>&</sup>lt;sup>47</sup> LA County Internal Services, Annual Clean Fuel Sustainability Report, 2021.

<sup>&</sup>lt;sup>48</sup> Alternative Fuels Data Center, Annual Average VMT per Vehicle, February 2020. Available at: <u>https://afdc.energy.gov/data/10309</u>. Accessed November 2021.

#### MEASURE T9: EXPAND USE OF ZERO-EMISSION TECHNOLOGIES FOR OFF-ROAD VEHICLES AND EQUIPMENT Table B-14: Measure T9 GHG Reductions

# YEAR GHG REDUCTIONS (MTCO2E) 2030 8,373 2035 21,819 2045 42,567

#### Description

Prohibit the use of gas- and diesel-powered small (≤25 horsepower) off-road equipment and increase the use of zero-emission and near-zero-emission construction, agriculture, and manufacturing equipment.

#### Performance Objectives

The goal of this measure is to increase the total amount of off-road fleet and equipment in the County that are ZEVs to 20 percent by 2030, 50 percent by 2035, and 90 percent by 2045.

#### Modeling Approach

The Measure T9 calculations use Adjusted BAU off-road vehicle fuel consumption and GHG emissions as a baseline for estimating GHG emission reductions. Measure T9 aims to electrify the County's off-road vehicles and equipment by an increasing percentage in each future year. To calculate GHG emission reductions associated with Measure T9, fuel use from diesel, gasoline, and compressed natural gas under the Adjusted BAU forecast was multiplied by electrification rates by target year and then converted to electricity using specific EERs by fuel type and conversion factors from gallons to Btu and Btu to electricity use.<sup>49,50</sup> GHG emissions from electricity under Measure T9 were calculated using the same participation rates and emission factors implemented under Measure ES2, as discussed below. Diesel, gasoline, and natural gas GHG emissions were calculated using emission factors derived from CARB's OFFROAD2017 ORION model.<sup>51</sup> GHG emissions to estimate the emission reductions from Measure T9.

#### Assumptions

- Natural gas-fueled equipment is not displaced by electric equipment.
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 below.
- CPA participation rates after implementation of Measure ES2.

<sup>&</sup>lt;sup>49</sup> Navius Research, Analysis of Energy Effectiveness Ratios for Light- and Heavy-Duty Vehicles. November 6, 2018. Available at: <u>https://www.naviusresearch.com/wp-content/uploads/2018/11/BC-EER-Review-Final-Report-2018-11-06.pdf</u>. Accessed November 2021.

<sup>&</sup>lt;sup>50</sup> Alternative Fuels Data Center, Fuel Properties. January 2021. Available at: <u>https://afdc.energy.gov/fuels/properties</u>. Accessed November 2021.

<sup>&</sup>lt;sup>51</sup> CARB, OFFROAD ORION. 2018. Available at: <u>https://ww2.arb.ca.gov/our-work/programs/mobile-source-emissions-inventory/msei-modeling-tools</u>. Accessed January 2021.

• EERs applied to each non-electric fuel type to convert to electricity.

### References

- CARB OFFROAD ORION Model Link: <u>https://www.arb.ca.gov/orion/Summary</u>
- Navius Research, Analysis of Energy Effectiveness Ratios for Light- and Heavy-Duty Vehicles
   Link: <u>https://www.naviusresearch.com/wp-content/uploads/2018/11/BC-EER-Review-Final-Report-2018-11-06.pdf</u>.
- Alternative Fuels Data Center, Fuel Properties.
   Link: <u>https://afdc.energy.gov/fuels/properties</u>. Accessed November 2021.
- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011

## **Building Energy and Water**

#### Building Energy and Water Measure Order of Implementation

To avoid double counting GHG emissions reductions for measures that reduce emissions in building energy and water, these measures account for overlapping effects. For example, Measure ES2 (Procure Zero Carbon Electricity) is implemented first and includes electricity emission factors and CPA participation rates that are applied through the remaining building energy and water measures. Further, each measures' baseline activity data (i.e., electricity and natural gas consumption) is affected by the ordering of the measures. For example, grid electricity savings from solar production under measure ES3 (Increase Renewable Energy Production) are subtracted from the adjusted BAU electricity activity data for the relevant building sector and the resulting electricity usage is used as the new "baseline" activity data for the next measure, Measure E4 (Improve Energy Efficiency of Existing Buildings). After Measure E4 is implemented, the new "baseline" activity data are recalculated and used as the new "baseline" total electricity usage for Measure E1 (Transition Existing Buildings to All-Electric). For calculation purposes, measures were assumed to be implemented in the following order:

- 1. Measure ES2: Procure Zero Carbon Electricity
- 2. Measure ES3: Increase Renewable Energy Production
- 3. Measure E4: Improve Energy Efficiency of Existing Buildings
- 4. Measure E1: Transition Existing Buildings to All-Electric
- 5. Measure E2: Standardize All-Electric New Development
- 6. Measure E5: Increase Use of Recycled Water and Gray Water Systems

Note that Measure E2 (Standardize All-Electric New Development) is independent of the other measures because it exclusively applies to new development and therefore does not use the same baseline activity data as the other measures.

#### Strategy 5: Decarbonize Buildings

#### MEASURE E1: TRANSITION EXISTING BUILDINGS TO ALL-ELECTRIC Table B-16: Measure E1 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	176,728
2035	280,988
2045	475,603

#### Description

As the carbon intensity of grid-supplied electricity decreases, decarbonization must be combined with building electrification, shifting more load toward cleaner sources. This measure aims to electrify existing buildings. Biomethane is another preferred alternative to fossil natural gas; however, the existing opportunities for widespread use of biomethane are limited.

#### Performance Objectives

The goal of Measure E1 is to electrify 25 percent of all existing residential buildings by 2030, 40% by 2035, and 70% by 2045; to electricity 15 percent of all existing nonresidential buildings by 2030, 25% by 2035, and 40% by 2045; and to require Zero Net Energy (ZNE) for 50 percent of all major renovations by 2030, 75 percent by 2035, and 100 percent by 2045.

#### Modeling Approach

The performance objectives were derived using SCE's Pathway to 2045 Whitepaper electrification targets, as stated in Table 1 of the whitepaper's appendices. Targets are identified for the space and water heating end uses for both residential and commercial buildings. Using data from the 2012 Commercial Buildings Energy Consumption Survey (CBECS) and the 2015 Residential Energy Consumption Survey (RECS), these end use electrification targets were adjusted to overall residential and nonresidential natural gas consumption for buildings in the "Mixed-dry/Hot-dry" climate region as defined by the U.S. Energy Information Administration (which includes Los Angeles County).<sup>52</sup>

The Measure E1 calculations use the activity data (electricity and natural gas) and GHG emissions for existing residential and non-residential land uses after implementation of Measure ES2 (Procure Zero Carbon Electricity) as a baseline. The baseline year for existing development is assumed to be 2023 because this is the earliest date that the Draft 2045 CAP could be adopted and go into effect. In other words, Measure E1 would apply to the built environment through the end of 2022. Electricity emissions

 $<sup>^{52}</sup>$  For example, the SCE Pathway targets are 36% electric commercial space heating and 7% electric commercial water heating by 2035; in the Mixed-dry/Hot-dry climate region, space heating represents 35% of total commercial natural gas use and water heating represents 31% of total commercial natural gas use; the calculation for the total commercial building electrification target is 36% \* 35% + 7% \* 31% = 15%.

before implementation of Measure E1 were calculated using the same participation rates and emission factors implemented under Measure ES2. To calculate the reduction in natural gas use and increase in electricity use under Measure E1, natural gas use in applicable buildings was converted to electricity use by multiplying the number of therms consumed by the electrification percentage for each building type (residential and non-residential) for each target year, and then converting the displaced natural gas to electricity using a standard conversion factor of 29.3 kWh per therm.<sup>53</sup> GHG emissions after implementation of Measure E1 were then calculated using the same participation rates and emission factors implemented under Measure E1 and subtracted from the post-ES2 emissions to estimate the GHG reductions produced by Measure E1.

#### Assumptions

- Performance goals are based on SCE's Pathway to 2045 Whitepaper electrification goals for residential and commercial space and water heating, adjusted to average end use profiles for natural gas energy consumption in residential and commercial buildings in the "Mixed-dry/Hot-dry" climate region
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA participation rates after implementation of Measure ES2.
- There is no efficiency loss when converting natural gas to electricity.
- Existing development represents emissions and activity data in 2023.

#### Data Sources

• SCE Emission Factors

Link: https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf

- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011
- Southern California Edison, Pathway 2045 Appendices, Table 1 Link: <u>https://www.edison.com/home/our-perspective/pathway-2045.html</u>
- U.S. Energy Information Administration, 2012 Commercial Buildings Energy Consumption Survey (CBECS), Table E7 Link: <u>https://www.eia.gov/consumption/commercial/data/2012/index.php?view=consumption#e1-e11</u>
- U.S. Energy Information Administration, 2015 Residential Energy Consumption Survey (RECS), Table CE4.5 Link: <u>https://www.eia.gov/consumption/residential/data/2015/index.php?view=consumption#undefined</u>
- UC Irvine Physics and Astronomy, Energy Units and Conversions Link: <u>https://www.physics.uci.edu/~silverma/units.html</u>
- Climate Registry
   Link: <u>https://www.theclimateregistry.org/wp-content/uploads/2018/06/The-Climate-Registry-2018-Default-EmissionFactor-Document.pdf</u> (the 2018 document was the latest available at the time the inventories were prepared)

#### MEASURE E2: STANDARDIZE ALL-ELECTRIC NEW DEVELOPMENT

#### Table B-17: Measure E2 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	7,402
2035	12,529

<sup>53</sup> UC Irvine Physics and Astronomy, Energy Units and Conversions. Available at: <u>https://www.physics.uci.edu/~silverma/units.html</u>. Accessed November 2021.

22,614

#### Description

This measure aims to electrify all new buildings.

#### Performance Objectives

The goal of Measure E2 is to electrify all new residential and non-residential buildings starting in 2025.

#### Modeling Approach

The Measure E2 calculations use Adjusted BAU activity data (electricity and natural gas) and GHG emissions after implementation of Measure ES2 for new residential and non-residential land uses as a baseline. New residential and non-residential energy use was calculated by multiplying the new building square footage<sup>54</sup> by the EUI for each land use type (single-family residential, multi-family residential, commercial, and manufacturing / industrial). GHG emissions for new development were then calculated using the same participation rates and emission factors implemented under Measure ES2. To calculate the reduction in natural gas use and increase in electricity use under Measure E2, natural gas use in applicable buildings was converted to electricity use by multiplying the number of therms consumed by the electrification percentage for each building type (residential and nonresidential) for each target year and then converting the displaced natural gas to electricity using a standard conversion factor of 29.3 kWh per therm.<sup>55</sup> GHG emissions after implementation of Measure E2 were then calculated using the same participation rates and emission factors implemented under Measure ES2 and subtracted from the post-ES2 emissions to estimate the GHG reductions produced by Measure E2. Electrification of new development starts in 2025 and emissions reductions in each of the target years are calculated as cumulative reductions; for example, total annual GHG emission reductions in 2030 account for all new building electrification for the years 2025 through 2030.

#### Assumptions

- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA participation rates after implementation of Measure ES2.
- There is no efficiency loss when converting natural gas to electricity.
- Electrification of new development begins in 2025.
- Annual GHG emission reductions for each target year (2030, 2035, and 2045) reflect all buildings electrified in all previous years (e.g., all buildings electrified from 2025-2030 contribute to annual emission reductions in 2030).

#### Data Sources

- SCE Emission Factors
  Link: <a href="https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf">https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</a>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011
- UCLA analysis of LA County Parcel Assessor's Data Provided by UCLA Institute of Environmental Studies

<sup>&</sup>lt;sup>54</sup> UCLA Institute of Environmental Studies, Analysis of LA County Parcel Assessor's Data. 2018.

<sup>&</sup>lt;sup>55</sup> UC Irvine Physics and Astronomy, Energy Units and Conversions. Available at:

https://www.physics.uci.edu/~silverma/units.html. Accessed November 2021.

- UC Irvine Physics and Astronomy, Energy Units and Conversions Link: <u>https://www.physics.uci.edu/~silverma/units.html</u>
- Climate Registry
   Link: <u>https://www.theclimateregistry.org/wp-content/uploads/2018/06/The-Climate-Registry-2018-Default-Emission-Factor-Document.pdf</u> (the 2018 document was the latest available at the time the inventories were prepared)

### Strategy 6: Improve Energy Efficiency of Existing Buildings

#### MEASURE E4: IMPROVE ENERGY EFFICIENCY OF EXISTING BUILDINGS Table B-19: Measure E4 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	19,608
2035	41,388
2045	72,196

#### Description

Retrofit existing building stock to reduce overall County energy use.

#### Performance Objectives

The goal of Measure E4 is to improve the energy efficiency of existing residential and non-residential buildings by reducing the energy use intensity (EUI) of existing buildings in the County below 2015 levels as follows: 15 percent for residential and industrial and 25 percent for commercial by 2030, 25 percent for residential and industrial and 35 percent for commercial by 2035, and 35 percent for residential and industrial and 50 percent for commercial below 2015 levels by 2045.

#### Modeling Approach

The Measure E4 calculations use the activity data (electricity and natural gas) and GHG emissions for existing residential and non-residential land uses after implementation of Measure ES2 (Procure Zero Carbon Electricity) and Measure ES3 (Increase Renewable Energy Production) as a baseline. The baseline year for existing development is assumed to be 2023 because that is the earliest date that the Draft 2045 CAP could be adopted and go into effect. In other words, Measure E4 would apply to the built environment through the end of 2022. This new "baseline" energy use was then multiplied by an assumed eligibility rate (i.e., the portion of buildings eligible for retrofits [based on building vintage, incentives available, income level, etc.]) and then by the participation rate (i.e., the portion of eligible residential and nonessential buildings actually performing a retrofit) to determine the total building energy usage subject to energy retrofits under Measure E4. Electricity and natural gas savings resulting from implementation of Measure E4 were then calculated by multiplying these energy usage values (electricity and natural gas) by the percent improvement in EUI for each target year under Measure E4 implementation. Electricity and natural gas emissions before implementation of Measure E4 were calculated using the same participation rates and emission factors implemented under Measure E52

and Measure ES3. GHG emissions after implementation of Measure E4 were then calculated using the same participation rates and emission factors implemented under Measure ES2 and Measure ES3 and subtracted from the post-ES3 emissions to estimate the GHG reductions produced by Measure E4. GHG emissions for natural gas savings were calculated using the emission factors of 0.00531 MTCO<sub>2</sub>e per therm for residential and commercial buildings and 0.00532 MTCO<sub>2</sub>e per therm for industrial buildings.

#### Assumptions

- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA participation rates after implementation of Measure ES2.
- Existing building stock represents the built environment through the year 2023.
- The energy efficiency eligibility rate is 25 percent for both residential and nonpresidential buildings for all target years.
- The participation rate for eligible buildings is 40 percent in 2030, 60 percent in 2035, and 80 percent in 2045. When applied to the percentage of buildings that are eligible for a retrofit, 10 percent of buildings are retrofit by 2030, 15 percent of buildings are retrofit by 2035, and 20 percent of buildings are retrofit by 2045.
- The reduction in EUI is based on 2015 average County EUI values.

#### Data Sources

- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>
- CPA Member Status Report, July 28, 2011
- Climate Registry
   Link: <u>https://www.theclimateregistry.org/wp-content/uploads/2018/06/The-Climate-Registry-2018-Default-Emission-Factor-Document.pdf</u> (the 2018 document was the latest available at the time the inventories were prepared)

### Strategy 7: Conserve Water

#### MEASURE E6: REDUCE INDOOR AND OUTDOOR WATER CONSUMPTION Table B-20: Measure E6 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	10,660
2035	15,235
2045	15,046

#### Description

Reducing indoor and outdoor water consumption is essential as the state experiences longer and more severe droughts. Not only will water conservation improve regional resiliency, but it will also reduce GHG emissions through the reduction of energy consumption associated with processing, treatment, and the conveyance of water and wastewater.

County of Los Angeles

#### **Performance Objectives**

The goal of Measure E6 is to reduce water use to less than 110 gallons per capita per day (GPCD) by 2030, less than 100 GPCD by 2035, and less than 85 GPCD by 2045.

#### Modeling Approach

Water use and the associated energy use (electricity and natural gas) to distribute and treat water supplied to the County were estimated for both the Adjusted BAU forecast scenario and the Measure E6 implementation scenario. Metropolitan Water District's (MWD) historical water use was used as a proxy for the unincorporated County.<sup>56</sup> Water use in gallons per capita per day (GPCD) under the Adjusted BAU forecast was projected for each future year using the County's population and MWD's 2019 per capita water use (121 GPCD), which was then converted to acre-feet per year (AF/yr). Water use associated with the implementation of Measure E9 was estimated using the target GPCD (listed above) and population, which was then converted to AF/yr.

The electricity and natural gas use resulting from each of the water use scenarios (Adjusted BAU and Measure E9 implementation) was estimated for both residential and non-residential land uses. Energy intensity factors from The Pacific Institute's The Future of California's Water-Energy-Climate Nexus report were used to estimate the energy use associated with the treatment, distribution, end-use, and collection of water in the region, as well as the treatment of the resulting wastewater.<sup>57</sup> Data from the LA County Waterworks 2020 Urban Water Management Plan (UWMP) was used to get the following regionally specific information, which was then applied to each water use scenario: the ratio of total water demand met by locally pumped groundwater (31 percent), the ratio of total water used that is collected as wastewater (59 percent), the ratio of collected wastewater that goes through secondary treatment (100 percent), and the water used by residential versus non-residential land uses (76 percent and 24 percent, respectively).<sup>58,59</sup> Averages were used to estimate the amount of residential water that is heated versus non-residential water that is heated.<sup>60,61</sup>

To estimate the GHG reductions associated with Measure E6, GHG emissions associated with following two scenarios were quantified and the difference between the two was taken: implementation of Measures ES2, E1, E2, and ES3 and implementation of Measures ES2, E1, E2, ES3, and E6. In each scenario, water use was assigned to existing or new development using forecasted residential and nonresidential land use percentages. To account for implementation of Measure E1, the appropriate

- <sup>57</sup> The Pacific Institute, *The Future of California's Water-Energy-Climate Nexus*. September 2021. Available at: https://pacinst.org/wp-content/uploads/2021/09/Water-Energy-Report Sept-2021.pdf. Accessed November 2021. <sup>58</sup> LA County Waterworks Districts, 2020 Urban Water Management Plans. October 2021. Available at: https://dpw.lacounty.gov/wwd/web/Publications/WMP.aspx. Accessed November 2021.
- <sup>59</sup> CA Department of Water Resources, Water Use Efficiency Data Portal. 2022. Available at:

https://wuedata.water.ca.gov/default.asp. Accessed November 2021.

<sup>60</sup> Water Research Foundation, Residential End Uses of Water, Version 2, Executive Report. April 2016. Available at: https://www.circleofblue.org/wp-content/uploads/2016/04/WRF REU2016.pdf. Accessed November 2021.

<sup>&</sup>lt;sup>56</sup> MWD, 2020 Urban Water Management Plan. June 2021. Available at: https://www.mwdh2o.com/media/21641/2020-urbanwater-management-plan-june-2021.pdf. Accessed November 2021.

<sup>&</sup>lt;sup>61</sup> Yudelson, 2010. Available at: http://greenbuildconsult.com/pdfs/GreenWater.pdf. Accessed November 2021.

percentage of natural gas use associated with water use in existing development was converted to electricity use. For example, 25 percent of residential natural gas use (therms) associated with water use in existing development was converted to kWh and added to existing residential development's electricity use associated with water. The electricity use resulting from implementation of Measure E1 (electricity use associated with water use in existing residential and non-residential development) was then multiplied by emission factors which accounted for Measures ES2 and ES3; i.e., the percentage of electricity supplied by solar and the participation rate in each tier of CPA electricity. The natural gas use resulting from implementation of Measure E1 was multiplied by standard emission factors associated with water. The combined electricity and added to new development's electricity use associated with water. The combined electricity use resulting from implementation of Measure E2 was then multiplied by emission factors which accounted for Measure E2 and ES3; i.e., the percentage of Measure E2 was then multiplied by emission factors which accounted to electricity use resulting from implementation of Measure The combined electricity use resulting from implementation of Measure E2 was then multiplied by emission factors which accounted for Measures ES2 and ES3; i.e., the percentage of electricity supplied by solar and the participation rate in each tier of CPA electricity. Emissions associated with existing development were then summed with emissions associated with new development for each scenario.

#### Assumptions

- Unincorporated County water use profile is equivalent to that of the MWD.
- The County falls within the South Coast and South Lahontan water regions, thus energy intensity factors for each region were averaged.
- The County's water use profile can be represented by LA County Waterworks Districts data.
- No efficiency losses result from natural gas conversion to electricity (Measure E1).
- 33 percent of residential indoor water use is heated and 22 percent of non-residential indoor water use is heated.
- CPA and SCE emission factors for electricity are the same as those reported in section B.1 above.
- CPA participation rates after implementation of Measure ES2.

#### Sources

- SCAG Population Projections
   Link: <u>http://gisdata.scag.ca.gov/Pages/SocioEconomicLibrary.aspx?keyword=Forecasting</u>
- MWD 2020 UWMP
   Link: <u>https://www.mwdh2o.com/media/21641/2020-urban-water-management-plan-june-2021.pdf</u>
- LA County Waterworks Districts 2020 UWMP
  Link: <a href="https://dpw.lacounty.gov/wwd/web/Publications/WMP.aspx">https://dpw.lacounty.gov/wwd/web/Publications/WMP.aspx</a>
- Water Use Efficiency Data (WUEdata) Portal Link: <u>https://wuedata.water.ca.gov/uwmp\_export\_2020.asp</u>
- Water-Energy-Climate Nexus Report
   Link: <u>https://pacinst.org/wp-content/uploads/2021/09/Water-Energy-Report\_Sept-2021.pdf</u>
- Residential End Uses of Water Report
   Link: <u>https://www.circleofblue.org/wp-content/uploads/2016/04/WRF\_REU2016.pdf</u>
- AquaCraft Residential End Uses of Water, Version 2, 2016
   Link: <u>https://www.redwoodenergy.tech/wp-content/uploads/2017/07/4309B-June-16-2016.pdf</u>
- SCE Emission Factors
   Link: <u>https://www.edison.com/content/dam/eix/documents/sustainability/eix-esg-pilot-quantitative-section-sce.pdf</u>
- CPA Emission factors
   Link: <u>https://www.theclimateregistry.org/our-members/cris-public-reports/</u>

### Waste

Strategy 8: Minimize Waste and Recover Energy and Materials from the Waste Stream

### **MEASURE W1:** INSTITUTIONALIZE SUSTAINABLE WASTE SYSTEMS AND PRACTICES

#### **Table B-21: Measure W1 GHG Reductions**

YEAR	GHG REDUCTIONS (MTCO2E)
2030	54,367
2035	94,152
2045	113,165

#### Description

Undertake actions that result in sustainable waste systems countywide. Responsible and sustainable waste practices are learned behaviors, which the LA County can facilitate through outreach, education, and mandates. Increase diversion of recyclable materials and organics from landfills through ordinances, service improvements, education and outreach, and promotion of product stewardship and markets for material reuse. An increased diversion rate indirectly reduces the demand for virgin materials, which reduces the life-cycle carbon intensity of any resulting products. Through action taken at the LA County level, waste-conscious habits and thoughtful consumption can become the default.

#### Performance Objectives

The goal of measure W1 is to decrease overall per capita waste disposal in landfills from 2015 levels 25 percent by 2030, 30 percent by 2035, and 35 percent by 2045.

#### Modeling Approach

Target waste generation in units of tons per capita were estimated for each future year using the 2015 baseline annual waste generation rate per capita (0.86 tons) and the target percent reduction from the 2015 baseline, which was then converted to total generation in tons using forecasted population. A ratio of BAU waste generation and BAU emissions to targeted waste generation was then used to estimate the emissions associated with waste generation once Measure W3 has been implemented. To estimate reductions associated with new development versus existing development, a ratio of incremental population growth to total population in each of the target years was used.

#### Assumptions

- Solid waste diversion rate and organics diversion rate are assumed to remain constant at 70% and 38% respectively.
- For each ton of solid waste not placed in a landfill, 0.44 MTCO<sub>2</sub>e is saved (based on the Adjusted BAU forecast for the waste sector; see Appendix A).

### Sources

SCAG Population Projections Link: <u>http://gisdata.scag.ca.gov/Pages/SocioEconomicLibrary.aspx?keyword=Forecasting</u>

#### **MEASURE W2:** INCREASE ORGANIC WASTE DIVERSION

#### Table B-21: Measure W2 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	54,487
2035	56,290
2045	59,802

#### Description

Provide services for diverting yard waste, food scraps, and compostable paper from landfills to beneficial uses, including compost, food rescue, and energy production.

#### Performance Objectives

The goals of measure W2 are to maximize organic waste disposal reduction compared to 2014 levels 75 percent by 2025, 80 percent (340,000 tons) by 2030, 85 percent (394,000 tons) by 2035, and 90 percent (433,000 tons) by 2045.

#### Modeling Approach

Total waste disposal in 2014 and under BAU conditions for each future year was multiplied by 48.7% to determine the portion of total waste disposed that is organic; this is the organics fraction for the entire Countywide area, based on PW's 2020 Annual Update County of Los Angeles Countywide Organic Waste Management Plan (Appendix A, Table 3). The 2014 organics disposal tonnage was then multiplied by the organics disposal target percent reduction from the 2014 baseline for each future year to determine the target organics disposal rate for 2030, 2035, and 2045. These numbers were subtracted from the total BAU organics disposal tonnages to estimate the total new tonnage diverted under this measure. Organic waste already diverted under Measure W1 was subtracted from these values to determine the new organics diversion amounts required by Measure W2. It was assumed that 100 percent of this newly diverted organic waste would be composted.

CARB's *Benefits Calculator Tool: Organics Programs* for the California Climate Investments Program was used to estimate GHG emission reductions for composting. The total tonnages for compost were entered into the CARB tools to estimate GHG emission reductions for each future target year. It was assumed that composting was windrow composting and the composition of food waste and green waste in the organic material match the countywide values as reported by PW.

#### Assumptions

• Additional organics diversion through Measure W2 occurs after Measure W1 (for purposes of the calculation)

- The percentage of the unincorporated County's total waste disposal stream that is organic is 48.7%, equal to the Countywide average.
- Food waste and green waste represent 14.9% and 33.8% of the unincorporated County's total waste disposal, respectively (Countywide average).
- 100% of diverted organic material would be composted
- 100% of new composting would be windrow composting
- GHG emission factors, avoided emissions, and other calculation methods are embodied in CARB's *Benefits Calculator Tool: Organics Programs.*

#### Sources

- LA County Public Works 2020 Annual Update County of Los Angeles Countywide Organic Waste Management Plan Link: <u>https://dpw.lacounty.gov/epd/swims/ShowDoc.aspx?id=15950&hp=yes&type=PDF</u>
- California Air Resources Board Benefits Calculator Tool: Organics Programs (California Climate Investments Program) Link: <u>https://ww2.arb.ca.gov/sites/default/files/auction-proceeds/calrecycle\_organics\_finalcalc\_6-15-20.xlsx</u>

### Agriculture, Forestry, and Other Land Use

### Strategy 9: Conserve Forests and Working Lands

### MEASURE A1: CONSERVE AGRICULTURAL AND WORKING LANDS, FOREST LANDS, AND WILDLANDS

#### **Table B-22: Measure A1 GHG Reductions**

YEAR	GHG REDUCTIONS (MTCO2E)
2030	8,953
2035	17,906
2045	26,858

#### Description

Preserve, conserve, and restore agricultural lands, working lands, rangelands, forest lands, wetlands, and other wildlands in unincorporated Los Angeles County.

#### Performance Objectives

The goal of Measure A1 is to reduce the amount of natural land converted for urban uses 25 percent below current (2018) levels by 2030, 50 percent by 2035, and 75 percent by 2045; this is equivalent to conserving natural lands that would have otherwise been converted for urbanized uses by 53 hectares annually by 2030, 106 hectares annually by 2035, and 159 hectares annually by 2045.

#### Modeling Approach

The Adjusted BAU forecast assumes that 212 hectares of forest land are converted to a new land use each year, which releases carbon stored in the removed biomass. GHG emission reductions from Measure A1 were calculated by decreasing the amount of forest land conversion in each future year and multiplying by an emission factor for land conversion. For each hectare of natural land converted to other uses, a one-time emission of 169 MTCO<sub>2</sub>e per hectare would occur (see Appendix A for discussion).<sup>62</sup> The number of hectares saved from conversion under Measure A1 for each future year was multiplied by the one-time emission rate of 169 MTCO<sub>2</sub>e to calculate GHG emission reductions for this measure.

#### Assumptions

- 212 hectares of natural land is converted annually in the Adjusted BAU forecast.
- For each hectare of natural land saved from conversion, avoided emissions would be 169 MTCO<sub>2</sub>e.

#### References

NASS, CropScape. 2021
 Link: <u>https://nassgeodata.gmu.edu/CropScape/</u>

### Strategy 10: Sequester Carbon and Implement Sustainable Agriculture

### MEASURE A3: EXPAND UNINCORPORATED LOS ANGELES COUNTY'S TREE CANOPY AND GREEN SPACES

#### Table B-23: Measure A3 GHG Reductions

YEAR	GHG REDUCTIONS (MTCO2E)
2030	3,540
2035	7,080
2045	14,160

#### Description

Create an Urban Forest Management Plan to plant trees, increase the unincorporated County's tree canopy cover, add green space, and convert impervious surfaces.

#### Performance Objectives

The goal of Measure A3 is to plant 5,000 new trees by 2030, plant 10,000 new trees by 2035, and plant 20,000 new trees by 2045; and to increase County tree canopy cover compared to the 2015 baseline 10 percent by 2030, 15 percent by 2035, and 20 percent by 2045.

#### Modeling Approach

Measure A3 GHG emission reductions were calculated using assumptions from CALEEMod.<sup>63</sup> The calculations assume a carbon sequestration rate per tree planted (from CalEEMod) and an active growing period of 20 years for each tree, after which the tree no longer stores additional carbon. The

<sup>&</sup>lt;sup>62</sup> NASS, CropScape. 2021. Available at: <u>https://nassgeodata.gmu.edu/CropScape/</u>. Accessed January 2021.

<sup>&</sup>lt;sup>63</sup> CAPCOA, CalEEMod v 2020.4.0 User's Guide, Appendix A Calculation Details. May 2021. Available at:

http://www.aqmd.gov/docs/default-source/caleemod/user-guide-2021/appendix-a2020-4-0.pdf?sfvrsn=6. Accessed November 2021.

calculation also assumes a total number of trees planted for each target year, based on the performance objectives above. The number of trees planted each year was then multiplied by the growing period and sequestration rate to estimate the overall GHG reductions from Measure A3 for each target year.

#### Assumptions

- Tree growing period of 20 years.
- The carbon sequestration rate remains constant for each year for each tree planted.
- The carbon sequestration rate is the average rate for all species classes included in CalEEMod.

#### References

CAPCOA, CalEEMod v2020.4.0 User's Guide, Appendix A Calculation Details
 Link: <u>http://www.aqmd.gov/docs/default-source/caleemod/user-guide-2021/appendix-a2020-4-0.pdf?sfvrsn=6</u>

## B.3 Attachment A: Fehr & Peers Modeling Analysis

This page intentionally left blank

# Memorandum

Date: March 29, 2022

To: Brian Schuster, Breanna Sewell, Renee Longman, and Jeff Caton, ESA

From: Ali Kothawala, Seth Contreras, Miguel Nunez, and Sarah Brandenberg, Fehr & Peers

Subject: LA County 2045 Climate Action Plan Update - VMT Technical Memorandum

LA21-3290

## Introduction

Purpose of transportation analysis in Climate Action Plan Quantification

The Draft 2045 LA County Climate Action Plan (CAP) actions and targets are informed by a robust data and analysis process. Data was collected for each of the topic areas and analyzed to help inform and develop actions and targets, and create meaningful, measurable, and trackable indicators. Land use and transportation actions that help reduce VMT include bike, ped, and transit improvements, transportation demand management programs, and land use design and density.

This current effort is applying and quantifying estimated benefits of CAP strategies for VMT reductions using a state-of-the-practice approach from the California Air Pollution Control Officers Association (CAPCOA) GHG Handbook

The purpose of this technical memorandum is to present the methodology and assumptions applied for quantifying estimated VMT reductions of selected transportation demand management (TDM) strategies contained in the CAP. The project team developed a list of various TDM strategies as part of the CAP, the strategies were narrowed based on applicability and available data, and the corresponding VMT reductions were estimated using the CAPCOA GHG Reductions Handbook<sup>1</sup> (December 2021).

<sup>&</sup>lt;sup>1</sup> Handbook for Analyzing Greenhouse Gas Emission Reductions, Assessing Climate Vulnerabilities, and Advancing Health and Equity, California Air Pollution Control Officers Association, December 2021. Last accessed January 3, 2022, at http://www.airquality.org/air-quality-health/climate-change/ghg-handbook-caleemod

ESA January 6, 2022 Page 2 of 13



### VMT from Prior CAP Effort

F&P developed an inventory of the VMT and GHG emitted in Los Angeles County in support of the previous Los Angeles County Sustainability Plan (OurCounty). The VMT and emissions analysis for the OurCounty utilized data inputs and outputs from the SCAG regional travel demand model. Emissions were calculated through use of the EMFAC model. The current update to the CAP builds off prior efforts and Buro Happold used the OurCounty VMT projections as the basis for providing forecasts for the year 2045.

## VMT Reductions Approach

#### CAPCOA Overview

TDM strategies have been determined to be among the most effective for reducing VMT. TDM strategies are reductions available from certain types of project site modifications, programming, and operational changes. The effectiveness of identified TDM strategies builds on research documented in the 2010 California Air Pollution Control Officers Association (CAPCOA) publication, *Quantifying Greenhouse Gas Mitigation Measures* (CAPCOA, 2010). The 2010 CAPCOA GHG Handbook was recently updated and the final version was published in December 2021. The CAPCOA Handbook contains detailed equations to apply these TDM reductions given the land use type and built environment context. The Handbook provides a percentage range (minimummaximum) on the expected VMT reduction for each individual TDM strategy. In addition, some TDM strategies have complementary benefits reducing VMT, and need to be considered in combination, and not individually.

#### Data Sources (land use, transit, and bike facilities)

In order to apply the appropriate VMT percent reduction for each TDM strategy listed below, certain inputs are required that describe the land use type, built environment context, and characteristics of the TDM strategy. The inputs were provided to Fehr &Peers by LA County staff, and where information was not available, assumptions were made based on the default values provided in the CAPCOA Handbook.

- Land Use:
  - Increase residential/job density
  - Provide transit-oriented development (TOD) near high-quality transit areas (HQTA)

ESA January 6, 2022 Page 3 of 13



 Data sources: LA County provided F&P a GIS shapefile layer showing the 2029 Housing Element Rezone Areas. F&P used a major transit stop<sup>2</sup> GIS layer that was developed as part of the LA County SB 743 VMT Tool released in late 2020.

#### Transit service:

- Increase transit service hours
- Provide treatments to enhance existing transit routes
- Improve county shuttle system
- Data sources : LA Metro NextGen Plan<sup>3</sup> and LA Metro LRTP<sup>4</sup>

#### • Bike Facilities:

- Increase the number of bikeway miles
- Data sources: Los Angeles County Bike Master Plan 2012.<sup>5</sup>

<sup>&</sup>lt;sup>2</sup> "Major transit stop" is defined as a site containing an existing rail transit station, a ferry terminal served by either a bus or rail transit service, or the intersection of two or more major bus routes with a frequency of service interval of 15 minutes or less during the morning and afternoon peak commute periods (CA Public Resource Code, § 21064.3).

<sup>&</sup>lt;sup>3</sup> LA Metro NextGen Bus Plan, Los Angeles Metropolitan Transportation Authority, October 2020. Last accessed on January 03, 2022, at <u>https://www.metro.net/about/plans/nextgen-bus-plan/</u>

<sup>&</sup>lt;sup>4</sup> 2020 Long Range Transportation Plan, Los Angeles Metropolitan Transportation Authority, Mar 2020. Last accessed on January 03, 2022, at https://www.metro.net/about/plans/long-range-transportation-plan/

<sup>&</sup>lt;sup>5</sup> Bicycle Master Plan, County of Los Angeles Public Works, March 2012. Last accessed January 3, 2022, at https://pw.lacounty.gov/tpp/bike/docs/bmp/FINAL%20Bicycle%20Master%20Plan.pdf

ESA January 6, 2022 Page 4 of 13



## Applying VMT reductions

#### Data Sources and Quantifying VMT Reductions with CAPCOA

To quantify VMT reductions, appropriate equations were used based on factsheets in the CAPCOA handbook. Using the data obtained from sources identified in the previous section as inputs, percent reductions in VMT were estimated. However, not all reductions can be applied to all or total VMT. VMT resulting from light-duty vehicles is often categorized by trip purpose. Different VMT measures based on their nature and scope of application may apply either to one or more categories of the total combined light-duty vehicle VMT. For example, commuter subsidies are most likely to reduce home-based work VMT for employees and less likely to reduce VMT for retail patrons. In a similar vein, VMT reduction benefits accrue based on the geographic extent and context in which the strategy is applied. For instance, providing bicycle, pedestrian, and transit infrastructure will likely have more benefit in an urban than rural area. Not all measures will have a countywide effect. After identifying data sources, VMT reduction strategies, and the scope of each reduction, the VMT reduction estimates were finalized.

To estimate VMT reductions, implementing actions in the Draft GHG Reduction Measures Recommendations Memo (June 16, 2021) were first screened to identify actions whose reduction can be quantified. While most actions can be quantified, the level of detail needed to provide a detailed VMT estimate was not available; therefore, five quantifiable actions across the three categories were used for the CAP's VMT reduction estimate. This is not to say that the screenedout actions hold little or no GHG reduction potential. Like Supporting or Non-Quantified Reduction Measures enlisted in the Handbook, non-quantified VMT reduction actions although not quantitatively evaluated "may achieve emissions reductions and co-benefits on their own or may enhance the ability of quantified measures to attain expanded reduction and co-benefits." Table 1 summarizes the final list of quantifiable measures and implementing actions under each strategy and corresponding information such as the applicable CAPCOA strategy maximum VMT reduction that can be claimed under the strategy, data inputs required to quantify the benefit, assumptions made where needed, the equation used to estimate VMT reduction, and scope of application for geography and trip purpose.

*Table 1. Quantifiable GHG Reduction Measures and corresponding VMT Reduction Category and Scope* 

Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to	
	<u>Strategy 2: II</u>	ncrease densities and di	versity of destinat	ions with an emp	ohasis near transit		
		Measure T1: Increase	Density Near High-	Quality Transit Are	eas		
Increasing residential density, particularly near transit and affordable housing, is shown to reduce VMT.	Number and percent of increase in DUs in HQTAs, Specific Plans, or Area Plans	T-1 – Increase Residential Density. Up to 30% GHG emissions from VMT, depending on project DU per acre	Project DU per acre & typical DU per acre	Densities range from 20 DU per acre to 50 DU per acre. 9.1 DU/acre for typical density	20 du/acre : (20-9.1) /9.1 x -0.22 = <u>-26.4% reduction</u>	Home-Based VMT in TOD Areas	
Implementing	Implementing Actions						
<b>T1.2</b> – Incentivize and prioritize development	<ul> <li>Increase in DUs within HQTA</li> <li>DU per acre</li> </ul>	T-3 – Provide Transit- Oriented Development	(B) Transit & (D) auto mode share in surrounding City, and (C) Ratio	27% measure maximum (B x C) & 85% auto mode share	27% / -85% = <u>-31.8%</u> reduction (use maximum <u>31%)</u>	Total VMT in TOD Areas <sup>8</sup>	

<sup>8</sup> Measure T1 evaluates VMT reductions to home-based residential VMT and implementing action T1.2 evaluates benefits to total VMT.

ESA January 6, 2022 Page 6 of 13



Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to
within (HQTA) <sup>6</sup> , while ensuring inclusion of vital public amenities such as parks and active transportation infrastructure.	Change in number of jobs and housing in non- HQTAs	(TOD) <sup>7</sup> . Up to 31% of GHG emissions from project VMT.	of transit mode share for TOD area with measure compared to existing transit mode share in surrounding city	based on 2012 CHTS (D)		
	Measure T2:	Develop Land Use Plans A	Addressing Jobs/Ho	ousing Balance &	Increase Mixed Use	
Increasing density and diversity of destinations can help reduce single	Change in number of jobs and housing in non-HQTAs	T-2 – Increase Job Density. Up to 30% GHG emissions from VMT,	Job density of typical development = 145 jobs per acre, & Elasticity of VMT with respect	Project job density = 300 jobs per acre	(300-145)/145 x -0.07 = <u>-7.5% reduction</u>	This strategy overlaps with the TOD strategy above where we assume 31%

<sup>&</sup>lt;sup>6</sup> High Quality Transit Areas: Areas within one half mile of a corridor with fixed route bus service with service intervals no longer than 15 minutes during peak commute hours.

<sup>&</sup>lt;sup>7</sup> To be considered TOD, a development must be within a 10-minute walk (0.5 mile) of a high frequency transit station (rail, or bus with headways less than 15 minutes)

ESA January 6, 2022 Page 7 of 13



Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to
occupancy trips, the number of trips, and trip lengths		depending on project jobs per acre	to job density = - 0.07			Total VMT Reduction at TOD sites. No reduction here.
Travel options	Measure T3: Expar	nd Bicycle & Pedestrian No	etwork to Serve Res	sidential, Employn	nent, & Recreational Trips	
that serve a variety of land uses and trip purposes can help shift some trips away from single- occupancy vehicles.		T-17 – Provide Pedestrian Network Improvement. Up to 6.4% GHG emissions from vehicle travel, depending on length of existing and planned facilities	<ul> <li>Miles of bikeway type</li> <li>Miles of transit routes</li> <li>Headways</li> </ul>			
Implementing A	ctions					

ESA January 6, 2022 Page 8 of 13



Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to
<b>T3.2</b> – Create a more connected and safer bikeway network by expanding bikeway facilities and deploying protected and separated lanes.	<ul> <li>Miles of bikeway type</li> <li>Additional employees or residents served</li> <li>Number of cities collaborated with to inform key areas for bicycle infrastructure expansion</li> <li>Number of funding sources identified or</li> <li>% of funding secured</li> </ul>	T-19 – Expand Bikeway Network. Up to 0.5% GHG emissions from vehicle travel, depending on length of existing and planned facilities	Miles of existing & planned bikeways	LA County Bike Plan proposes a more than fivefold increase in bikeway miles by 2030. The maximum possible reduction of 0.5% is estimated based on the extent of network improvements outlined in the 2012 Bike Plan	<u>-0.5%</u> Maximum Reduction	Total VMT Countywide (unincorporated areas)
Implementing A		Encourage Transit, Active	Transportation, &	Alternative Mode	s of Transportation	
<b>T4.1</b> – Expand and improve frequency of existing	Size of area served     Number of     employees and     residents served	T-24 – Extend Transit Network Coverage or Hours. Up to 4.6% of GHG emissions from	Total transit service hours before & after expansion	Assume transit mode share of 4.6% per 2012 CHTS; Assume	-1 x (1.12M-560K)/560K x 4.6% x 0.7 x 57.8% x 1 = <u>-1.9% Reduction</u>	Total VMT Countywide (unincorporated areas)

ESA January 6, 2022 Page 9 of 13



Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to
network of	Service frequency	vehicle travel,		560,000 existing		
County shuttles and	and headways	depending on increase in transit service hours		transit service hours in		
explore new		or miles and the transit		unincorporated		
mobility		mode share in the		county & 1.12		
services, such		community.		million after		
as micro		,		expansion		
transit <sup>9</sup> , in				based on Metro		
unincorporated				NextGen		
County areas.						
<b>T4.2</b> – Install	<ul> <li>Increase in</li> </ul>	T-26 – Implement		Assume transit		
bus-only lanes	headways or	Transit-Supportive		mode share of	-1 x (100% x -10 x -0.4 x	Total VMT in
and signal	frequencies	Roadway	Percent of transit	4.6% per 2012	4.6% x 57.8%) / 85% =	TOD
prioritization	<ul> <li>Increase in</li> </ul>	Improvements. Up to	routes that	CHTS, 85% for	-12.5% Reduction	Areas/HQTA
along major	headways	0.6% GHG emissions	receive	auto;	(use maximum <u>-0.6%</u> )	Stops
thoroughfares,	<ul> <li>Increase in</li> </ul>	from vehicle travel,	treatments	Assume 100%		
and work with	residents/employees	depending on the		of transit routes		
transit	served	percent of transit		in		

<sup>&</sup>lt;sup>9</sup> Micro transit is public or private multi-passenger transportation services that serve passengers using dynamically generated routes; they provide transitlike service on a smaller, more flexible scale.

ESA January 6, 2022 Page 10 of 13



Description	Tracking Metrics	Applicable 2021 CAPCOA Strategy & VMT Reduction Range	CAPCOA User Inputs	F&P Input Assumptions	% GHG Reduction Quantification	VMT Category & Geographic Scope to which Reduction is Applied to
agencies and	<ul> <li>Travel time reliability</li> </ul>	routes that receive		unincorporated		
neighboring	<ul> <li>Creation of new</li> </ul>	improvements.		county will		
jurisdictions to	HQTAs			receive		
plan and install				treatments		
full bus rapid						
transit						
infrastructure						
along priority						
corridors, as						
appropriate.						

### **CAPCOA** Analysis and Findings

VMT is calculated at the transportation analysis zone (TAZ) level. TAZs are comparable in size and shape to census tracts or block groups depending on the travel demand model used and level of modeling detail. Once the percent VMT reductions were determined, based on the geographic scope and VMT category of each implementation action, the appropriate VMT was aggregated across the county or specific geographic sub areas, such as the TAZs within which transit enhancements would take place. Actions T3.2 and T4.1 were applied countywide. For the remaining actions, only the VMT generated in TAZs whose geographic area overlapped with the location of the infrastructure or land use strategy were included. Percent reductions were then applied to appropriate VMT sub-totals to obtain the VMT reduction estimates. The sum of these reductions was then subtracted from total light-duty vehicle VMT to estimate adjusted daily VMT. This adjusted daily VMT was then projected to obtain VMT reductions and adjusted totals in each analysis year (2030, 2035, and 2045). Table 2 shows reductions for each quantifiable implementation action for the analysis years.

Based on the methodology outlined in the CAPCOA Handbook, when determining the overall VMT reduction, the VMT reduction is separately calculated for each of the individual strategies should be dampened, or diminished, according to a multiplicative formula to account for the fact that some of the strategies may be redundant or applicable to the same populations. The multiplicative equation to accomplish this adjustment is as follows:

Overall % VMT Reduction = 1-(1-A)\*(1-B)\*(1-C)\*(1-D) ...

where A, B, C, D ... = individual mitigation strategy reduction percentages

For example, if two strategies were proposed with corresponding VMT reductions of 20% and 10%, the equation would be [1-(1-20%)\*(1-10%)] or [1-(80%\*90%)], which equates to a 28% reduction rather than the 30% reduction that would otherwise be seen with a direct sum. Therefore, the overall VMT reduction was calculated as a dampened, or diminished, total according to the equation above, which produces a conservative overall estimate.

A = 1.38%; B = 1.97%; C = 0.15%; D = 0.57%; E = 0.01%

Overall % VMT Reduction = 1-(1-0.0138)\*(1-0.0197)\*(1-0.0015)\*(1-0.0057) \*(1-0.0001) = 4.03%

Based on the application of VMT reductions and dampening factor, the reduction of 4.03% would result in a total adjusted total daily VMT of 18,649,710 VMT in 2030, for example.

Table 2. VMT Reductions per Quantifiable Implementation Action for Analysis Years 2030, 2035, and 2045

	Reduction Percent		Daily VMT Reduction					
Reduction Category		VMT Applied to	Geography Applied to	2030	2035	2045	Reduction as a share of Total County VMT	
M1T1 Increase Residential Density in HQTAs	26.4	Home-based VMT	TAZs intersecting TODs	267,982	269,689	273,103	1.38%	
T1.2 Incentivizing and Promoting HQTAs	31	Total VMT	TAZs intersecting TODs	383,838	386,283	391,172	1.97%	
T3.2 Pedestrian and Bikeway Network Improvements	0.5	Total VMT	Unincorporated County	28,949	29,133	29,502	0.15%	
' T4.1 County Shuttles	1.9	Total VMT	Unincorporated County	110,005	110,706	112,107	0.57%	
T4.2 Bus-only and signal prioritization	0.6	Total VMT	TAZs intersecting TODs	2,303	2,318	2,347	0.01%	
Subtotal for VMT Reductions Total Daily VMT (Pre-VMT reductions)			793, 077	798,128	808,231			
			19,442,787	19,596,159	19,902,905	4%		
		Total Daily VMT (Pe	ost-VMT reductions)	18,649,710	18,798,031	19,094,674		

## 5.Conclusion

The estimated benefits of CAP strategies for VMT reductions were quantified using a state-of-thepractice approach from the California Air Pollution Control Officers Association (CAPCOA) GHG Handbook. GHG reduction measures and Implementing actions were first screened to identify those that can be quantified. Using travel demand forecasting results from the SCAG regional travel demand model, County VMT data were used, based on trip purpose and geography, to estimate benefits from CAP actions.

While several strategies have significant reduction potential of up to 30%, like those that involve increasing residential density, the measures are applied to a portion of the unincorporated county and therefore accrue a net reduction of less than 2% countywide. When accounting for a combined effect, the effectiveness of each measure could be dampened by the existence of a similar overlapping measure. By estimating VMT that more closely reflects the travel to be likely affected by a certain measure, possibilities of overlaps have been minimized. Even then, a dampening factor was applied above to show the total reduction estimate that accounts for dampening arrives at a similar VMT reduction estimate. This analysis will support the analysis and quantification of benefits from the CAP for Los Angeles County and its residents.